Basics of Budgeting





Local Government Services
Bureau

Presented by: Tod Kasten

May 2016

*Goals for today:

- *- Budget is a legal document.
- *- Cover Some Basics: what, when, why, some definitions...
- *- Basic MCA (Montana Code Annotated)
- *- Reserves
- *- Steps in the process
- *- Cover the generic format of the budget
- *- Mill levy(s):
- *- Monitoring and Amendment
- *- Where you can get more information and assistance

A Local Government is comprised of:

* Legislative Branch (Council)
Establishes laws and policy.

* Executive Branch (Mayor, Dept. Heads)

Carries out the laws and policies.

The adopted budget is official policy based in Montana Code Annotated.

The executive branch is bound by it.

If the Executive Branch Exceeds the Budget as Adopted by the Legislative Branch, It has Violated the MCA (Montana Code Annotated).

Expenditures are limited to appropriations 7-6-4005 MCA:

^{*}Local Government Officials may not make a disbursement or an expenditure or incur an obligation in excess of the total appropriations for a fund. A Local Government Official who violates this section is liable for the amount of the excess personally. Subsequent approval does not limit or mitigate this.

What is a budget and why do we need one?

Budget: A formal plan approved to control and finance the government's objectives and goals within a specific time period.

The plan includes the estimate of requirements (expenditures + reserves), and the resources available (total revenues + cash available), usually compared with one or more past periods.

It is a reasonable, right and responsible thing to do, and...

An annual government budget is mandated by Title 7, Chapter 6, Part 40 Montana Code Annotated. The budget is completed by fund and passed by the governing body.

LOCAL GOVERNMENT BUDGET ACT

BUDGET AND LEVIES TO DOA (7-6-4003)

The Local Government shall submit a complete copy of the final budget together with a statement of tax levies to the Department by the later of October 1 or 60 days after the receipt of the taxable values from the Dept. of Revenue. The Dept. of Admin. sets the format of the budget to use.

APPROPRIATION POWER (7-6-4006)

The governing body can appropriate money and may amend the budget during the fiscal year by conducting public hearings at regularly scheduled meetings. Budget amendments providing for additional appropriations must identify the fund reserves, unanticipated revenue or previously unbudgeted revenue that will fund the appropriations.

FEE BASED BUDGETS (7-6-4012)

The governing body, in its final budget resolution, may authorize adjustments to appropriations funded by fees throughout the budget period (including enterprise funds, feebased appropriations) Adjustments must be based upon the cost of providing the services supported by the fee and fully funded by the related fees for services, fund reserves or non-fee revenues such as interest NOTE: Good idea to consider doing this.

PRELIMINARY BUDGET (7-6-4020)

A Preliminary Budget must be prepared by the local government and contain a list of all revenues and expenditures for prior year (actual amt) and (proposed) budget year Expenditures classified by salaries, operations & maintenance, capital outlay, debt service and transfers. Projection of changes in fund or cash balances, detailed list of capital expenditures, debt obligations, schedule of personnel or position counts for prior year and budget year. Counties before June 1 (request) and before June 10 (receive) from all units/boards of the county.

LOCAL GOVERNMENT BUDGET ACT (cont.)

PUBLIC HEARING NOTICE (7-6-4021) (in accordance with 7-1-4127)

Give notice of public hearing by newspaper published twice with 6 days separating each publication and contain the following: date, time and place of hearing and contact information. (*except if population under 500* – posting in 3 public places designated by ordinance)

PUBLIC HEARING HELD (7-6-4024)

Hearing may continue from day to day; local government officials shall attend; must be concluded and budget approved by the later of the first Thursday after the first Tuesday in September or within 30 calendar days of receiving certified taxable value.

RECEIPT AND EXPENDITURE PRIOR TO ADOPTION OF BUDGET (7-6-

4025) Okay to receive and expend money between July 1 and date of the adopted final budget.

FINAL BUDGET RESOLUTION (7-6-4030)Always effective 7/1/xx

Preliminary budget may be amended after public hearing. Final budget approved by resolution. It should establish legal spending limits at the level of detail in the resolution.

BUDGET AMENDMENTS (7-6-4031)

Budget resolution can be amended, notice and hearing required- may be at regular scheduled council meeting. (Not required for Fee based- especially if MCA 7-6-4012 used) May authorize the governing body or a designated official to transfer appropriations between items within the same fund. NOTE: Good idea to consider doing this.

LOCAL GOVERNMENT BUDGET ACT (cont.)

EMERGENCY EXPENDITURES (7-6-4032)

Must be approved by 2/3 of governing body present at meeting.

EXPENDITURE LIMITATION (7-6-4033)

The governing body is limited to appropriations by resolution except as provided in 7-6-4006, 7-6-4011, 7-6-4012, 7-6-4015, 7-6-4032 (debt payments, borrowing, fee-based budgets, judgments, emergency)

FIXING TAX LEVY (7-6-4036)

The tax levy shall be set by the later of the first Thursday after the first Tuesday in September or within 30 calendar days after receiving certified taxable value. Subject to (15-10-201: fix tax levies for any purpose shall make and fix every such levy in mills and tenths and hundredths of mills) and (15-10-420). At a level that will balance the budget as provided in (7-6-4034).

*Send letter &/or the resolution approving them to the County.

Section 15-10-420 Imposes Limits on the Mill Levy

Authority of Local Governments

The mill determination process by MCA:

7-6-4034. Determination of fund requirements -- property tax levy. (1) After determining the final budget, the governing body shall determine the property tax levy needed for each fund by:

(a) adding the total amount of the appropriations and authorized

expenditures for the budget year;

(b) adding an additional amount, subject to the provisions of subsection (2), as a reserve to meet expenditures made from the fund during the months of July to November of the next fiscal year;

(c) subtracting the working capital; and

(d) subtracting the total estimated revenue, other than the property tax

levy, for the budget year.

(2) After deducting from the amount of the appropriations and authorized expenditures the total amount appropriated and authorized to be spent for election expenses and payment of emergency warrants, the amount that may be added as a reserve, as provided in subsection (1)(b),

(a) a county's fund may not exceed one-third of the total amount appropriated and authorized to be spent from the fund during the current fiscal year; and

(b) a city's or town's fund may not exceed one-half of the total amount appropriated and authorized to be spent from the fund during the current fiscal year.

History: En. Sec. 30, Ch. 278, L. 2001.

Budgets have an economic, political and technical basis

Economic - the allocation of scarce resources

Political - different interests and goals

Technical - forecasting the levels of revenues & expenditures

The Role of the Budget:

To Set Public Policy

* Allow time for public comment

Serve as a financial planning tool to implement plans

- * Short-term goals and priorities
- * Long-term goals and priorities
- * Capital asset repair & replacement plan

Act as a control on taxes and spending

- * Determined & approved by Legislative branch (City Council action)
- * Followed by Executive branch (Mayor, Dept. Heads)

Terms used in the budget document:

Appropriations - Amount budgeted to spend (expenditures)

Working Capital - A fund's current assets minus current liabilities and designated reserves. MCA 7-6-4002.

<u>Cash available</u> - Cash on hand July 1st less any liabilities for claims/accounts payable from prior fiscal year.

Non-tax revenues - All revenues including grants, state entitlements, charges for services, local option tax and P & I and donations. Does not include the amount that will be collected from the mill levies for real and personal property taxes.

Terms used in the budget document - cont.:

<u>Property Tax Revenues</u> - The amount collected from the current year and prior year mill levies. (aka ad valorem) <u>Does not include penalty and interest on delinquent taxes and local option taxes.)</u>

<u>Total Requirements</u> = Appropriations + Cash Reserves

<u>Total Resources</u> = Cash Available + Total Revenues <u>Total Revenues</u> = Non-Tax Revenues + Property Tax Revenues

Balanced Budget: Total Requirements = Total Resources

(Appropriations = (Available Cash
+ Reserves) + Est. Revenues)

Reserves can not be negative.

Cash Reserves...

Cash reserves defined:

- *Cash reserves in a fund are used to meet expenditures/expenses made from that fund during the months of July to November
- *Provide <u>"cash flow"</u> for levied funds awaiting the next major "tax payment"
- *Cash reserves are limited for municipalities to ½ of the total amount appropriated and authorized to be spent from the tax-levied fund during the fiscal year
- *Cash reserves should not be looked at as a "savings account" or "rainy-day fund" although they can be used in times of emergencies
 - *A plan to replenish should be made if used for emergencies

DANGER: of not having cash reserves:

- *Negative cash balances in funds
 - This is the equivalent of "unofficial & unapproved borrowing" from another fund
- *Cash Flow issues
- *Trouble if anticipated revenues are not received as predicted in the budget or cost to provide services increases mid-year
- * Hardship in times of equipment failure, disasters or other emergencies

Basis of Accounting:

- GASB 1700. Indicates that GAAP accounting is not required.
- Three methods: 1. Cash
 - 2. Modified Accrual (Govt. Funds: Expenditures)
 - 3. Accrual (Expenses- Proprietary)
- In MCA 7-6-4020 expenditures are to be dealt with in the budget process. Thus, indicating/suggesting a modified accrual basis to be used for local government budgeting. Cash is tracked and monitored in many MCA's regarding budgets. Including non-cash expenses may complicate budget development and monitoring. Thus, State forms and procedures support modified accrual (or cash) basis budgeting.
- An entity may want to consider clarifying in the budget document or in the approving resolution what basis of accounting is used. And, it is suggested that an entity should use the modified accrual or cash basis. Thus, not having to deal with non-cash expenses. Such as depreciation or net pension expense.

Types of Budgets:

Fixed - Spending cap which can't be exceeded without a budget amendment (Levied Funds)

Flexible - Varying level of spending based on demand or revenues (Enterprise Funds or fee-based budgets) 7-6-4012 MCA



Steps of the budgetary process:

- *Budget formulation reflecting on the past, set goals for the future and reconcile the difference
 - -Review Prior year budget and actual
- *Revenue and Expenditure Estimation
- *Budget hearings include departments, sections, the public to discuss changes in the budget
- *Budget adoption final approval by the governing body
- *Budget Execution following the budget by budget to actual comparisons through the year and amending the budget if necessary

When can I start on the budget?

Plan throughout the year for the next year's budget by:

-Keeping notes on plans and priorities discussed during meetings

Prioritize projects throughout the year

- -Note any upcoming changes to revenues & expenditures
- -Review budget to actual comparisons throughout the year. Note significant changes

Are revenues coming in as planned?

Have you experienced unanticipated expenditures? Necessary budget amendments?

Keep accurate accounting records (correct account numbers and object codes)

What side of the budget to start on?

Revenues first

~ or ~

Expenditures first

There isn't a right answer....

Revenues including mill levies are limited therefore, expenditures are limited by the amount of incoming revenues

Remember that cash reserves are important and can't be overlooked - they are not a rainy day savings account but a tool for ensuring cash flow in levied funds. (Cover expenditures July to Nov.)

Do we have to wait until after we calculate the mill levy to start our budget?

No - You can estimate your mill levy by using the amount that was levied in the prior fiscal year to start your budget for levied funds.

For non-levied funds use the amount of your charges for services in the prior fiscal year plus any approved rate increases

Where do I find the information to use on the budget?

Prior year budget to actual report for revenues and expenditures by fund and object code

Determine changes to revenues by reviewing the following:

State Entitlement - MT Dept. of Revenue website: http://revenue.mt.gov/home/local_governments

Gas Tax Apportionment - you will receive a letter from the MT Dept. of Transportation

<u>Grants and other one-time revenues</u> - from the granting agency, your contract and any engineers involved with the project.

Remember to budget for any matching funds

Water, Sewer, Garbage & Assessments - charges for services (budget for any upcoming rate increases)

Rate x # of customers = charges for services

Review all prior and all upcoming expenditures -

Consider:

- *Prior year expenditures will they be similar in upcoming year?
- *Capital projects ongoing or new projects
 (Budget for expenditures for grants and loans)
- *Necessary repairs to equipment, infrastructure & facilities
- *Changes in the cost to provides services such as utility increases, gas price fluctuations, chemical prices, etc.
- * Payroll changes

Raises, personnel changes, cost of benefits, upcoming retirements (vacation, sick leave payouts)

- *Other Fixed Charges liability and comp insurance, maintenance agreements
- * Due to/from others and transfers
- *Loan Proceeds
- *Accruals (Expenses and Revenues) Make appropriate entries to cover them and to help insure a 12 month budget cycle

LEVEL OF BUDGETARY CONTROL:

- *Fund General: 1000
- *Function General Govt.: 41xxxx
- *Activity- Financial Services: 410<u>500</u>
- *Sub-activity- Administration: 4105<u>10</u>
- *Object- Personal Services: 410510 100
- *Sub-object Level- Salaries/Wages: 410510 110

This detail may provide better management and planning. State documents only require summary level information. Example, just by 100, 200-800, 600-699, and 900 object code for General Fund. NOTE: Legal budgetary control is at total fund level, MCA 7-6-4005

We have gathered preliminary information - Now what?

Determine what format you will use to do the budget - Excel budget document

- or -

Paper copy of the budget document (Prints on legal-size paper)

Note: can change to print on letter.

You can use a format similar to the LGSB document as long as it contains the **equivalent information**

Using the current forms:

They change every year- insure you have the correct form.

Download the budget & mill levy comp form from the LGSB website

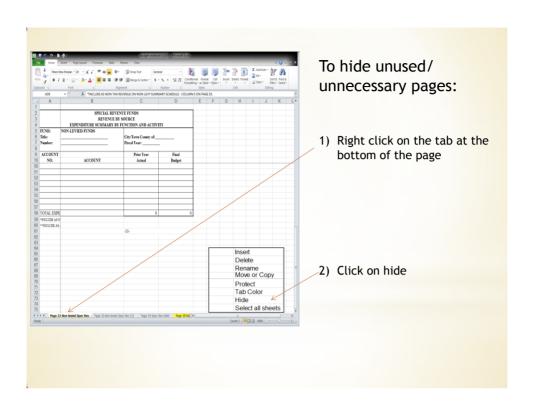
(Typically the new forms are available by May)

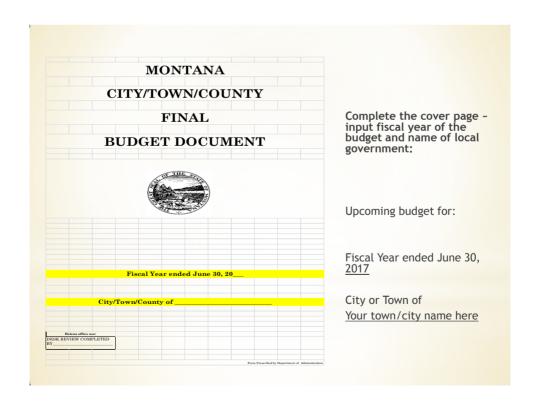
http://sfsd.mt.gov/LGSB

Right side of page - under Accounting & Management Section

- ~ Accounting forms and documents
 - ~ Budget reports

Hint: The budget document has lots of pages - If you don't need a page because it is a county-only page or a type of fund you don't have - Hide the pages you don't need by <u>right</u> clicking on the tab at the bottom of the page and click on hide

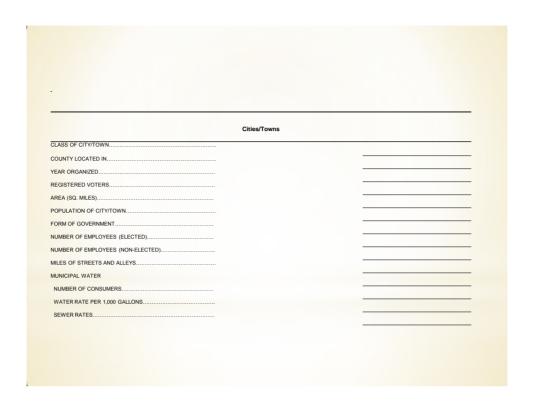




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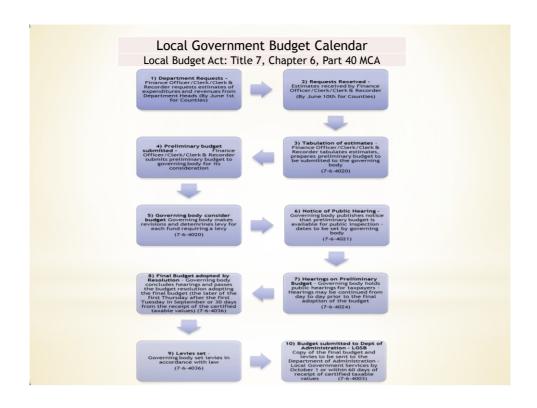
Hide the row or cross out references to pages you are not including with your budget document

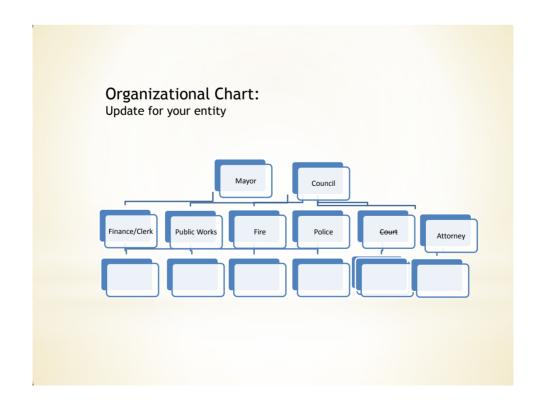




	NAME OF CITY/TOWN OFFICIALS/OFFICERS	DATE TERM EXPIRES
Mayor		
Council/Commission		
City Manager		
Administrative Assistant		
Attorney		
Chief of Police		
Clerk		
Clerk/Treasurer		
Finance Director		
City Judge		
Treasurer		
Water/Sewer/Garbage Collector		

		CITY/TOWN OF		
		SCHEDULE OF PERSONNE	<u>L</u>	
		OPERATING FUNDS		
		ELECTIVE AND NON- ELECTIVE EMPLOYEES		
	FY	FY	FY	CURRENT FY
	PERMANENT	PERMANENT	PERMANENT	PERMANENT
	FULL-TIME	FULL-TIME	FULL-TIME	FULL-TIME
FUND	EMPLOYEES	EMPLOYEES	EMPLOYEES	EMPLOYEES
General				
Airport				
Library				
Ambulance				
Cemetery				
Planning				
Water				
Sewer Solid Waste				
Gas/Electric				
Total City/Town Employees	0	0	0	0
Note: Do not include any FTI				



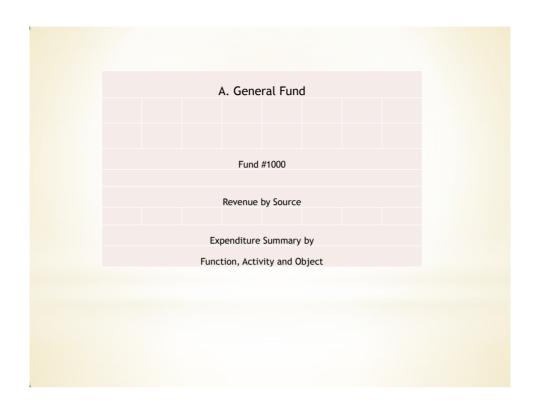


In regards to the next page (typically page 9) of a budget... CHANGES are proposed. CHANGES if any will be posted hopefully prior to July 15, 2016

A small part of MCA (15-10-420) Procedure for calculating levy:

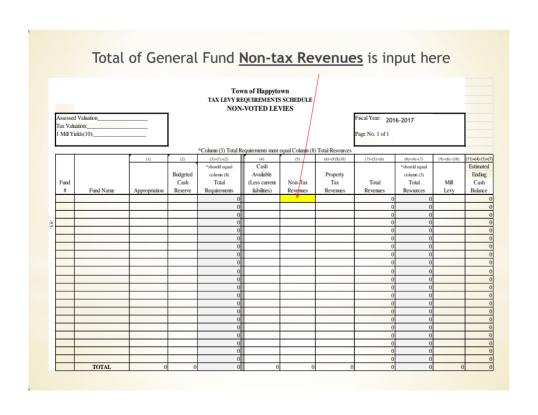
(b) A governmental entity that does not impose the maximum number of mills authorized under subsection (1)(a) may carry forward the authority to impose the number of mills equal to the difference between the actual number of mills imposed and the maximum number of mills authorized to be imposed. The mill authority carried forward may be imposed in a subsequent tax year.

		HIS' posed - y those levies subje	This f		y chan			Page 9 of typical Budget						
include voted or p	ermissive levies.	In addition, only th	e levies assesse	d entity-wide are to	be included.)			Format						
FISCAL YEAR	ENTITY- WIDE TAXABLE VALUATION	%INCREASE (DECREASE) FROM PREVIOUS YEAR	PREVIOUS YEAR LEVY	CURRENT YEAR AUTHORIZED LEVY	FLOATED MILL- UP (DOWN)	CURRENT YEAR ACTUAL LEVY	CARRY FORWARD MILLS AVAILABLE	Shows the history of certified taxable value,						
1998-1999**	1,600,000	N/A	N/A	42.00	N/A			authorized mill						
1999-2000	1,650,000	3.13%	42.00	41.00	(1.00)	41	0.00	levy and the						
2000-2001	1,600,000	-3.03%	41.00	43.00	2.00	43	0.00	actual mill levy						
2001-2002	1,600,000	0.00%	43.00	43.00	0.00	43	0.00							
2011 - 2012	1,700,000	-5.56%	46.00	45	(1.00)	44	1.00							
2012 - 2013	1,900,000	11.76%	45.00	53	8.00	52	1.00	Current year						
2013 - 2014	2,200,000	15.79%	53.00	45.33	(7.67)	45.33	0.00	info was						
2014 - 2015	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	-9.09%	45.33	50.83	5.50	50.83	0.00	input in the
		-100.00%	50.83		(50.83)		0.00	yellow cells						
						Total carry-for	ward	yellow cells						
						mills available:								
		se year under the												
	year for the next f ut were not to futu	iscal year. This so	ection also allow	s an entity to carr	y forward any lev	ies which could								
		naximum levels au	thorized under	Section 15-10-420	MCA									
f not at maximum	levels the differe	nce will be shown i	n the carry-forv	vard column. The	difference	- 6								
	· · ·	umn i) and the amo			i ne completed by	a tormula.								
f you have levies	that are voted/judg	gement/permissive	levies please lis	st below:										

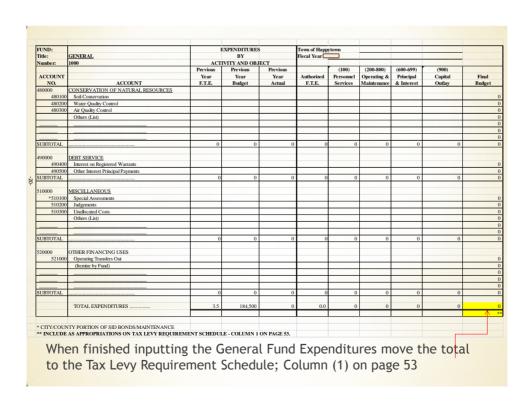


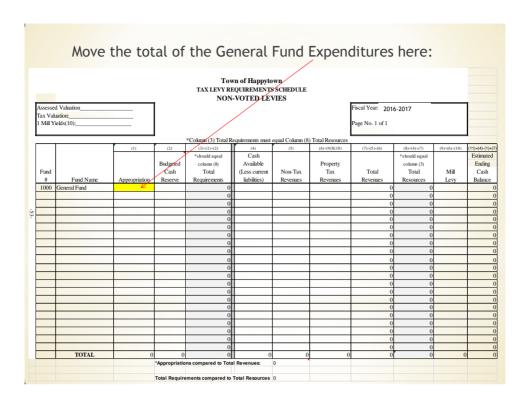
General Fund SOURCE NO. GENERAL FUND SUMMARY OF REVENUES BY SOURCE Previous Year SOURCE DESCRIPTION Non-Tax TAX REVENUES (Non-kvied Ad Valorem Tax) 312000 Penahy and Interest on Delinquent Taxes 314140 **Local Option Tax (1/2%) 314200 **Flat Tax - Coal 316100 **Entidement Levy Tausfer Revenue pages Step 1: Input prior year's actual - round to 322000 Business Licenses 10 Alcohol Beverage (Liquor/Beer/Wine) 20 General/Professional and Occupational nearest dollar Non-Business Licenses and Permits Building Permits Animal Licenses Concealed Weapon Permits Other Miscellaneous Permits **Notice:** INTERGOVERNMENTAL REVENUES 331000 Federal Grants (List and Describe) There is no place to enter property taxes 334000 State Grants (List and Describe) Reason: They are neason: They are only input on the Tax Levy Requirement Schedule. By MCA 7-6-4034 figure taxes/mills after 335000 Sens Shared Revenues 25) Drivert Lierne Refinitements 60 Coal Tix Apportionment 65) Oli and Gas Production Tax 80 91 I Baregency Number 95 Diarrict Court Reinbursement 100 Bed Tax Apportionment 110 Live Card Gaine Table Permis 110 Live Card Gaine Table Permis 1210 Personal Property Tax Reinbursement 230 State Entitlement Share everything else. Step 2: Input estimated nontax revenues

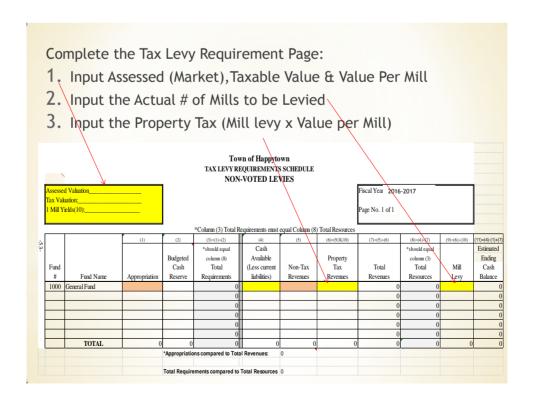
	SOURCE	GENERAL FUND SUMMARY OF REVENU	Previous Year	
	NO.	SOURCE DESCRIPTION	Actual	Final Budget
	350000	FINES AND FORFEITURES Justice Court		
	351010	50% Share of Fines		
		Civil Fines Drug Forfeitures		
	14	Tobacco Possession and Consumption		
		District Court Fines City/Town Court Fines		
	351040			
Total at the				
Total at the				
bottom of	SUBTOTAL 360000	MISCELLANEOUS REVENUES	. 0	0
DOLLOIII OI	361000	Rents/Leases		
the constant	362000 365000			
the page is				
the nen tay	SUBTOTAL		0	0
the non-tax	370000	INVESTMENT AND ROYALTY EARNINGS	0	0
	371000 372000	Investment Earnings Royalties		
revenue				
46-4				
that is input				
46	SUBTOTAL 380000	OTHER FINANCING SOURCES	0	0
on the	381000	Proceeds of General Long-Term Debt		
	50	Inception of Capital Lease Agreement Proceeds from Notes/Loans/Intercap		
Tay Lovy				
Tax Levy				
Requirement				
Requirement	382000	Proceeds of General Fixed Asset Disposition Sale of Assets		
Schedule	10			
Scriedule				
Column (E)				
Column (5)	SUBTOTAL		0	0
page E2		Interfund Operating Transfer (Specify Fund)		V
page 53				
	SUBTOTAL		. 0	0
	TOTAL GENERAL F	UND NON-TAX REVENUES	0	0
		 N-TAX REVENUE ON TAX LEVY REQUIREMENT	SCHEDULE -	
	COLUMN 5 ON PAG	GE 53 -16-		



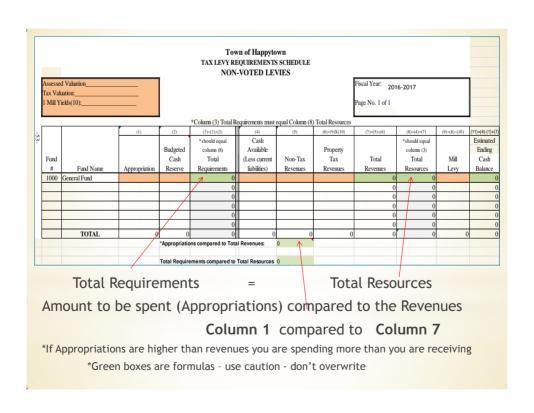
General											
Fund	FUND:			EXPENDITUR	ES	City/Town/Cou	ınty of:				
		GENERAL		BY		Fiscal Year:					
Expenditure	Number:	1000		TIVITY AND O		-		(**** ****		man:	
Pages	ACCOUNT		Previous Year	Previous Year	Previous Year	Authorized	(100) Personnel	(200-800) Operating &	(600-699) Principal &	(900) Capital	Final
. 4500	NO.	ACCOUNT	F.T.E.	Budget	Actual	F.T.E.	Services	Maintenance	Interest	Outlav	Budget
	410000	GENERAL GOVERNMENT	1.1.1.	Duaget	Actual	r.r.a.	SCIVICO	Mannenance	merest	Outay	Duaget
Start by inputting	410100				\rightarrow					_	
	410200	Executive Services									
the prior year's —	410320	*District Courts									\
actual	410340	Justice Courts)
expenditures and	410360	Municipal Courts					7				
the previous year	410400	Administrative Services									
estimated FTE	410500	Financial Services									
(full-time	410510	Administration									
equivalent	410530	Auditing									
employee numbers)	410540	Treasurer									
employee numbers)	410550	Accounting									
	410580	Data Processing									
	410370	Assessor									
Next step: Input	410600	Elections									
the estimated	410700	Purchasing Services			-						
expenditures by	410800 410900	Personnel Services Records Administration									
account and	410900	Planning and Research Services									
	411100	Legal Services				_					
object code	411100	Facilities Administration									
	411300	Central Communication									
	411400	Engineering Services									
	411500	Estate Administration									
	411600	Public School Administration									
	411800	Others (List)									
	SUBTOTAL		0	0	(0	0	0	0	0	







	Figu	ut the Cas n paid ure the bu Cash re opriations}	dgetec	l Cash		9						
	Tax Val	d Valuation nation: ields(10):			TAX LEVY RE NON	VOTED LE	S SCHEDULE VIES		Fiscal Year: 201 Page No. 1 of 1	6-2017		
			,		*Column (3) Total Re	equirements must	equal Column (8) Total Resources				
-53-			(1)	(2)	(3)=(1)+(2)	(4)	(5)	(6)=(9)X(10)	(7)=(5)+(6)	(8)=(4)+(7)	(9)=(6)÷(10)	(11)=(4)-(1)+(7)
70				Dudated	*should equal	Cash Available		Donosto		*should equal		Estimated
	Fund			Budgeted Cash	column (8) Total		Non-Tax	Property Tax	Total	column (3) Total	Mill	Ending Cash
	runa #	Fund Name	Appropriation		Requirements	(Less current liabilities)	Revenues	Revenues	Revenues	Resources	Levy	Balance
		General Fund	Appropriation	Reserve	Requirements	naomines)	Revenues	Revenues	Revenues	Resources	Levy	Datance
	1000	General Fund		,	0	*			0	0		0
1					0				0	0		0
					0				0	0		0
1					0				0	0		0
					0				0	0		0
0	bala	anced Budge	t 0	0	0	0	0	0	0	0	(0
Po	ositi	on number -	Okav?	*Appropriation	ons compared to Tota		0	*if negati	ve appropriation	ons exceed re	evenues	
		ive number			ements compared to		0	*if other th	an zero budget	is not balanced	j	



Tax Valu	1 Valuation: 45,000,000 lation: 2,000,000 lelds(10): 2,000			TAX LEVY RE	vn of Happyto EQUIREMENTS -VOTED LEV	SCHEDULE		Fiscal Year: 201	6-2017		
				*Column (3) Total R	equirements must	equal Column (8)	Total Resources				
		(1)	(2)	(3)=(1)+(2)	(4)	(5)	(6)=(9)X(10)	(7)=(5)+(6)	(8)=(4)+(7)	(9)=(6)÷(10)	(11)=(4)-(1)+(
				*should equal	Cash				*should equal		Estimated
			Budgeted	column (8)	Available		Property		column (3)		Ending
Fund			Cash	Total	(Less current	Non-Tax	Tax	Total	Total	Mill	Cash
#	Fund Name	Appropriation	Reserve	Requirements	liabilities)	Revenues	Revenues	Revenues	Resources	Levy	Balance
1000	General Fund	200,000	100,000	300,000	110,000	88,350	101,650	190,000	300,000	50.83	100,00
				0				0	0		
				0				0	0		
				0				0	0		
				0				0	0		
				0				0	0		
	TOTAL	200,000	100,000	300,000	110,000	88,350	101,650	190,000	300,000	51	100,00
			*Appropriation	s compared to Total Re	evenues:	-10,000					
			Total Peguiren	nents = Total Resource	io.	0					
ls t	he Gene					•	Total Req	uirement	s = Total	Resou	rces
Rese	e my Cas erves are les ember when	s than 25	% of A	ppropriati	ons you	may hav					
Wh	at about	Appro	pria	tions c	ompai	red to	Reve	nues?			
			- F		p-a.						

How much do you need in cash reserves?

An example would be to take your appropriations for the year - divide by 12 to figure the monthly amount of appropriations (Or review prior year actual expenses from July thru October or November and use that total)

Multiply the monthly amount by 4 (25%)(or even better- 5!)

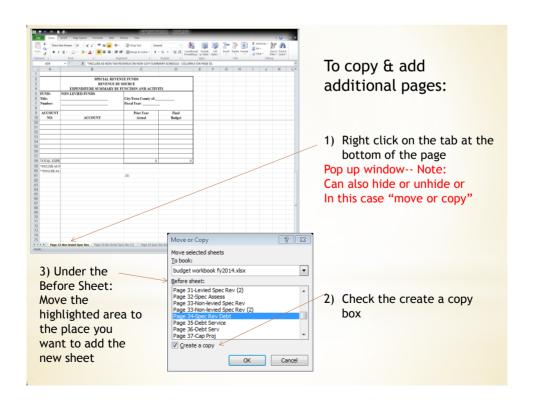
Or use actual expenditures from prior year:July-Oct.

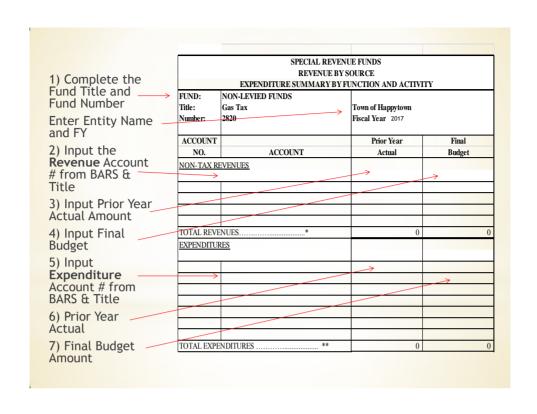
This should be the minimum in cash reserves you keep for levied funds

Example:

- * Total General Fund appropriations from prior year was \$200,000
- * \$200,000/12 months = **\$16,667** a month
- * \$16,667 x 4 = \$66,668
- * Minimum cash reserves in General Fund should maybe be \$66,668
 - * Reserves will provide cash flow from July to November

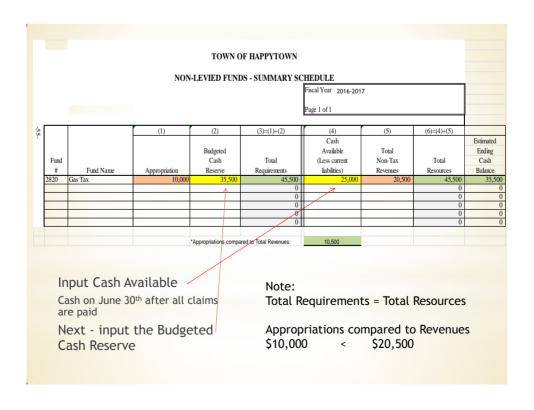
Special Revenue		REVENUE	VENUE FUNDS BY SOURCE BY FUNCTION AND ACTIVITY	7
section includes levied and non-levied	FUND: Title: Number:	NON-LEVIED FUNDS	Town of Happytown Fiscal Year 2017	
fund	ACCOUNT		Prior Year	Final
categories.	NO.	ACCOUNT	Actual	Budget
Levied means funds that have a tax levy	NON-TAX RI	NUES	0	
*Non-levied funds may receive a transfer in or other revenue but do not have a mill levy	TOTAL EXPE	NDITURES**	0	





	SPECIAL REVE REVENUE BY EXPENDITURE SUMMARY BY		The budgeted totals	
FUND: Title: Number:	NON-LEVIED FUNDS Gas Tax 2820	Town of Happytown Fiscal Year: 2016		are moved to the Non-Levied Funds - Summary Schedule
ACCOUNT		Prior Year	Final	
NO.	ACCOUNT	Actual	Budget	
335040	Gas Tax Apportionment	20,200	20,500	
				✓ The Revenue Total:
	NUES*	20,200	20,500	∠ The Revenue Total:
		20,200	20,500	✓ The Revenue Total: \$20,500
EXPENDITU		20,200	20,500	
430240 - 200	RES		-,	
430240 - 200	Street Maintenance Supplies	3,500	5,000	\$20,500
430240 - 200	Street Maintenance Supplies	3,500	5,000	

			TOWII	of Happytown				
		NON	-LEVIED FUND	S - SUMMARY SCI	HEDULE Fiscal Year: 2016-201	17		
					Page 1 of 1			
		(1)	(2)	(3)=(1)+(2)	(4)	(5)	(6)=(4)+(5)	
Fund			Budgeted Cash	Total	Cash Available (Less current	Total Non-Tax	Total	Estimated Ending Cash
# 2820	Fund Name Gas Tax	Appropriation 10000	Reserve	Requirements	liabilities)	Revenues 20,500	Resources	Balance
2020	Ods 1dx	10000		0		20,300	0	
				0			0	
	TOTAL		0	0	0		0	
			*Appropriations compar	ed to Total Revenues:	0			
Inp	ut the Fund	d Number	Input	the Total	Inpu	ıt the Tot	al Non-T	ax
	und Name			priations	•	enues		





Water Fund follows a flexible budget

Flexible - Varying level of spending based on demand or revenues (Enterprise Funds or fee-based budgets) 7-6-4012 MCA

7-6-4012. Fee based budgets -- adjustable appropriation. (1) In its final budget resolution, the governing body may authorize adjustments to appropriations funded by fees throughout the budget period. Adjustable appropriations are:

- (a) proprietary fund appropriations; or
- (b) other appropriations specifically identified in the local government's final budget resolution as fee-based appropriations.
- (2) Adjustments of fee-based appropriations must be:
- (a) based upon the cost of providing the services supported by the fee; and
- (b) fully funded by the related fees for services, fund reserves, or non-fee revenue such as interest.

7-6-4013. Fees for services - How to set/determine them and the required hearing and resolution requirements

NOTE: Even if you use 4012; you maybe should adjust the budget in your accounting software if you are going over the original appropriation.

Enterprise portion of the budget document contains pages for water, sewer, solid waste, hospital, etc.

There are also separate pages for capital expenditure details

Use these pages for ongoing projects -These pages should reconcile to the total you listed on the Fund Budget Summary Page

FUND:	WATER OPERATING		
Title:		Town of Happytown	
Number:	5210	Fiscal Year	
Tunnet.		Previous Year	
ACCOUNT NO.	ACCOUNT	Actual	Final Budget
REVENUE	ACCOUNT	Actual	riiiii bikiget
343020	WATER REVENUES		
	Metered Water Sales		
	Unmetered Water Sales		
	Bulk and Irrigation Water Sales		
	Sale of Water, Materials and Supplies		
	Water Permits		
021	Water Installation Charges		
02'	Miscellaneous Water Revenue		
371000	INVESTMENT EARNINGS		
383000	TRANSFERS IN (From other Funds)	 	
	Itemize by Fund		
TOTAL REVENU	ES **	0	
EXPENSES			
430500	WATER UTILITIES		
100	Personal Services (FTE)		
200	Supplies		
30	Purchased Services		
	Materials		
	Fixed Charges		
900			
,,,,	1		
	- 70		
	/		
190000	DEBT SERVICE	-	
	Principal Interest		
	Service Charge		
521000	TRANSFERS OUT (To Other Funds)		
/_	Itemize by Fund		
/			
TOTAL EXPENS	ES ***	0	
510400	NON-CASH EXPENSES		
/ 83	Depreciation - Retained Earnings		
	Depreciation - Contributed Capital		
239000	Compensated Absences	-	
TOTAL NON-CA		0	
	OTHER CASH USES	0	
211000	Due to Other Funds		
	Additions to Restricted Accounts	 	
102210	Sinking/Interest	_	
102210		_	
	Reserve		
102230	Surplus		
102240	Replacement/Depreciation		
	ASH USES	0	
	ES AND OTHER CASH USES	0	
SHOW DETAIL	ON PAGE 45.		
	TAX REVENUE ON NON-LEVIED FUNDS SUMMARY SO		

	(Water and Sewer				
FUND:					
Title:		City/Town County of: Fiscal Year:			
Number:					
ACCOUNT		Previous Year	Final		
NO.	DESCRIPTION	Actual	Budget		
189000	SOURCE OF SUPPLY:	Acuai	punger		
107200	Land Rights				
	Stratures	+			
	Reservin				
	Welk				
TOTAL SOU	RCE OF SUPPLY	0			
189300	PUMPING PLANT:				
	Land Rights				
	Structures				
	Pumps				
TOTAL PUM	PING PLANT	0			
189300	TREATMENT PLANT:				
	Land Rights				
	Stratures				
	Treatment Equipment	+ +			
	Transact Lapapana				
		+			
TOTAL TRE	TMENT PLANT				
189400	TRANSMISSION AND DISTRIBUTION:				
	Land Rights				
	Structures				
	Mains				
	Services				
	Meters				
	Hydrans				
TOTAL TRAI	SMISSION AND DISTRIBUTION	0			
189500	GENERAL PLANT:				
	Land Rights				
	Structures				
	Machinery and Equipment				
TOTAL GEN	ERAL PLANT	0			
		1 1			
		_			
		+			
		_			
	LITY ASSETS				

Matar Frond		ENTERPRISE FUND BUDGET SUMMARY			
Water Fund	FUND:	WATER OPERATING			
Input Previous Year	Title:		Town of Happytown		
	Number:	5210	Fiscal Year 2017		
Actual figures			Previous Year		
	ACCOUNT NO.	ACCOUNT	Actual	Final Budget	
	REVENUE				
Input budgeted	343020	WATER REVENUES	-		
amounts charges for	021	metered mater bases		<u> </u>	
-	022	Chinetered 11 ater bases			
services	023				
	024				
	025				
# of accounts x rate	026	1100			
x 12 months = Water	1021	Miscellaneous Water Revenue			
Sales (Or prior year	371000	INVESTMENT EARNINGS	\rightarrow		
revenue if no known					
changes)					
	383000	TRANSFERS IN (From other Funds)			
		Itemize by Fund			
Input any investment					
earnings					

Town of Happytown Fiscal Year 2017 Previous Year Actual		
Fiscal Year 2017 Previous Year		
Previous Year		
	Final Budget	
49,000	48,00	
pplies		
1,900	2,00	
unds)		
50,000	50.00	
	upplies	

After inputting the Water final budget numbers:

Transfer the total revenues to the Nonlevied Fund -Summary Schedule

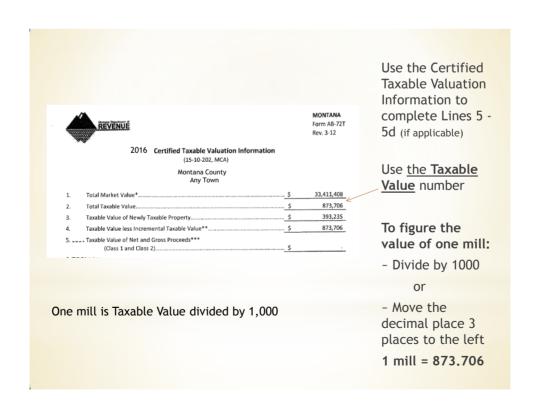
EXPENSES				
430500	WATER UTILITIES			
100	Personal Services (FTE)	24,000	25,000	
200	Supplies	21,000	25,000	Input the Prior Year Actual Numbers for
300	Purchased Services	5,000	5,000	Actual Numbers for
400	Materials			
500	Fixed Charges			Expenses
900	*Capital Outlay			
				Enter the budgeted
490000	DEBT SERVICE			Expenses
	Principal			·
	Interest			Transfer the Total
	Service Charge			"Cash Expenses" to
521000	TRANSFERS OUT (To Other Funds)			the New Levied Tunda
	Itemize by Fund			the Non-Levied Funds
TOTAL EXPENSE	S ***	50,000	55,000	Summary Schedule
510400	NON-CASH EXPENSES			
	Depreciation - Retained Earnings			
840				Note the Non-Cash
239000	Compensated Absences			Expenses section - Use
TOTAL NON-CA	SH EXPENSES	0	0	this for Depreciation
	OTHER CASH USES			this for Depreciation
211000	Due to Other Funds			expense & additions to
	Additions to Restricted Accounts			R&D, Reserves, etc.
102210	Sinking/Interest			,
102220	Reserve			
102230	Surplus			Don't transfer this total
102240	Replacement/Depreciation			
	ASH USES	0	0	to Summary Schedule- if
TOTAL EXPENSE	S AND OTHER CASH USES	50,000	55,000	vou budget on cash or
*SHOW DETAIL	ON PAGE 45.			to Summary Schedule- if you budget on cash or modified accrual basis.
	TAX REVENUE ON NON-LEVIED FUNDS SUMMARY S			modified accidat pasis.
INCLUDE AS APPI		-41-		
		-41-		

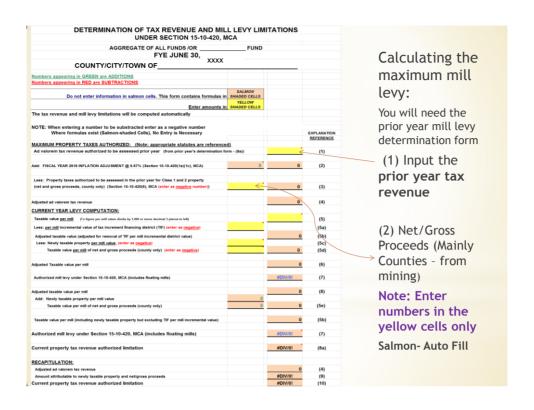
requare Exa	re Outside uired Reserv covered; ample: Debto ure paymen	NO! Ors			HEDULE Fiscal Year: 2016-20	17		
		(1)	(2)	(3)=(1)+(2)	(4)	(5)	(6)=(4)+(5)	D.C I
Fund			Budgeted Cash	Total	Cash Available (Less current	Total Non-Tax	Total	Estimated Ending Cash
# 210	Fund Name Water	Appropriation 55,000	Reserve 10,000	Requirements 65,000	liabilities) 15,000	Revenues 50,000	Resources 65,000	Balance 10,000
		*		0		A	0	
				0			0	
				0			0	
			*Appropriations compa		(5,000)	_		
	ansfer the udget Sum			± Non-Tax	Revenue	es from t	he Wate	r
In	put the Ca	ash Availa	able (the	June 30	cash afte	er all clai	ims paid)
Fi	gure the B	udgeted	Cash Re	serve				
Er	<mark>isure T</mark> otal	Require	ments =	Total Res	ources (must be	balance	d)
				oared to revo				

The mill levy determination

- Property tax levies are covered in MCA Title 15 Chapter 10
- Typically will receive the tax valuation form by the end of July or the first part of August-- So normally the budget process is started using the actual revenues from the prior year as a starting point.
- After you receive the tax valuation, complete the tax revenue and mill levy form and update the estimated revenue(s) in the budget (It is only on page 53 of the State budget form)
- These forms change and are different from year to year.

 You must use the correct form pg. 2 of form is instructions







Recap of the Mill Levy Determination Form:

It was as easy as



- #1 Input last year's ending revenue (#8a or #10) as this year's beginning (#1) (& net & gross proceeds if applicable)
- #2 Input the taxable value per mill (#5)
- #3 Input the taxable value per mill of newly taxable property (#5c) (& TIF if applicable) as a negative number

3 easy steps to calculate the maximum mill levy!

The Permissive Levy for Group Benefits:

- * Is a separate levy above the mill levy calculated annually on the 15-10-420 Mill Levy Determination Form
- * It covers the increase in contributions for medical & life group benefits and payments in lieu of group benefits

- * For employees & officers (That are not paid wholly or in part by user charges in proprietary funds) Only the portion paid from a governmental fund can be used.
- * Is re-calculated every year after a base year has been established using the Permissive Levy Form on DOA LGSB website
- * Must be deposited into Fund 2372 Permissive Levy

Does not cover property, liability & casualty insurance

Determination of Permissive Levy for Group Benefits

A Public Hearing must be held -

The hearing can be held on the same day and time as the budget hearing as long as notice is given

The levy should be approved by the governing body after a public hearing

The permissive levy should not be added in with the mill levy calculated by 15-10-420.

If possible the County should list the permissive medical levy separately on the tax bills

Steps in the Permissive Medical Levy Process:

Determine a base year per 2-18-703(4)(c) MCA:

- 1. If the entity made contributions for group benefits beginning in July of FY2000 and levied the Permissive Levy in FY2002 or any year after the Base Year is FY2000
- 2. If the entity did not make contributions for group benefits in or prior to FY2000 and subsequently did so, and has levied Permissive Mills the first year the entity provided contributions for group benefits beginning in July is the Base Year
- 3. If the entity has made contributions for group benefits beginning in July of a fiscal year but has not Permissively Levied the entity must first establish their base year the Base Year will be the FY immediately proceeding the year the Permissive Levy will first be levied.

Note: to establish a Base Year the entity must have begun employer contributions in July of the Fiscal Year.

Once established - the Base Year is permanent.

Steps in the Permissive Medical Levy Process:

For the Base Year:

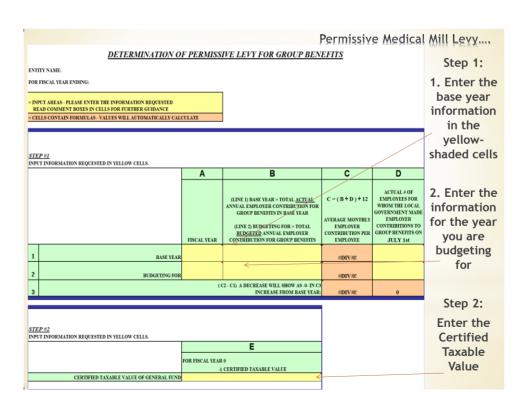
The total dollar amount paid by the entity for group benefits and the number of employees covered by group benefits on July 1st

(example: if the base year is FY2000 - the actual dollar amt of employer contributions & # of employees participating from July 1, 1999 to June 30, 2000)

For the Year you are budgeting for:

The total dollar amount of budgeted employer contributions in governmental funds & number of employees covered by group benefits on July 1st

(DO NOT include the portion of benefits paid wholly or in part from user charges generated by proprietary, enterprise, business, utility funds. So if an employee is 50% general fund and 50% water. Only 50% of benefits can be used - the portion paid by a governmental fund, i.e. the general fund in this case)



Permissive Medical Mil							
STEP #3 CALCULATIONS OF: 1) BASE CONTRIBUTION 2) INCREASE IN EMPLOYER CONTRIBUTION FROM BASE YEAR					Step 3: Salmon Cells are		
		F	G		Auto Formulas		
		F = (C1 X 12) X D2	G=(B2-F)		that		
		BASE CONTRIBUTION	INCREASE IN EMPLOYER CONTRIBUTION FROM BASE YEAR		figure the base & increase from the		
	#DIV/0!	#DIV/0!		base year			
STEP #4 DPUT DEFORMATION REQUESTED IN VELLOW CELL		<u>FUND</u> <u>PERMISSIVE</u> 1					
	Н	1	J	K	Step 4:		
		I=(G÷J)	J=(E÷1000)	K=(J X I)	Salmon Cells -		
The Transition clause per L2009 SB 491, Section 4, has expired.	FISCAL YEAR	PERMISSIVE LEVY - FUND 2372 # OF MILLS ALLOWED TO LEVY (NOT SUBJECT TO 15-10-420)	VALUE PER MILL	# 2372 TOTAL GENERATED TAX REVENUE	The maximum		
1 PER sec. 4, Ch. 412, L. 2009 - (1)(b)		#DIV/0!	\$0.00	#DIV/0!	# of mills		
*Revised 4/3/2014							

Ensure these important pages of the budget are completed:

- *Table of Contents
- *Budget Certification Page is signed & dated
- *Certified Taxable Valuation Page
- *Taxable Valuation/Mill Levy History and Analysis
- *Statistical Pages
- *Schedule of Personnel Levels
- *Tax Levy Requirement Schedule & Voted, Permissive Levy Schedule (if applicable)
- *Non-levied Funds Summary Schedule

^{*}The fund level detail pages of the budget can be in a different format (such as software-generated reports); These reports should be in the very similar format and must have EQUIVALENT content/detail as the DOA blank budget document for all funds.

A Preliminary budget is the budget that the governing body shall cause notice and hold a public hearing on. (At a regular council meeting)

Steps for the public budget hearing:

Notice given for the public hearing in the newspaper (if population is 500 or less or a newspaper isn't available - post notice in three public places that are designated by ordinance)

- Notice published twice with 6 days separating each publication (7-1-2121 & 7-6-4021 MCA)
- Provide that the local government has completed it preliminary annual budget
- Contain the date, time & place of the hearing & when the budget will be approved
- O Give the address & phone number of a contact person
- O State the budget is available for review
- State that any taxpayer or resident may appear and be heard
- The hearing may be continued from day to day

The <u>Final Budget</u> is the preliminary budget with any changes as approved by the governing body after conducting a public hearing

The final budget shall be adopted and the mill levy fixed by resolution by the <u>later</u> of:

The first Thursday after the first Tuesday in September

-or-

Within 30 calendar days of receiving the certified taxable values from the Dept of Revenue

*This is a EXAMPLE - not a anything more

* RESOLUTION NO. xx-xx-xx-x

BUDGET ADOPTION

- * WHEREAS, this Council has provided notice of meetings and provided notice of and held a public hearing in regards to the proposed budget.
- *WHEREAS, this Council has considered a budget for the XCityX for the fiscal year of July 1, 20XX through June 30, 20XX, and has concluded that it will be necessary to make a mill levy upon the real property for the General fund of XXX.XX,
- *NOW THEREFORE, BE IT RESOLVED THAT, the Town of X, Montana made a mill levy of XXX.XX mills upon the real property situated within the corporate limits for the 20XX-20XX fiscal year and adopts the final budget, which is based on the modified accrual(or cash or GAAP if budgeting non-cash items) accounting basis, sets the total appropriation limit per fund and authorizes adjustments to appropriations funded by fees as per MCA 7-6-4012 and authorizes the Town Clerk/Treasurer to transfer appropriations between items within the same fund as per MCA 7-6-4031.
- * PAST AND ADOPTED BY THE TOWN COUNCIL AND APPROVED BY THE MAYOR THIS xxTH DAY OF AUGUST 20XX.

Summary - What are the budget deadlines?

The Budget and Mill levy must be fixed/approved by the later of 30 days after receiving the certified taxable valuation or by the first Thursday after the first Tuesday in September after a Public Hearing

- *Give Notice of the Public Hearing (7-6-4021 & 7-1-4127 MCA)
 - * Publication Notice of Public Hearing twice with 6 days separating each publication
 - * Publication notice in newspaper unless a municipality has a population of less than 500 or in which a newspaper is not published, publication may be made by posting in three public places in the municipality that have been designated by ordinance

Send letter &/or the resolution approving levy to the County.

Budget is mailed to the Department of Administration LGSB by the later of Oct. 1 or 60 days after receipt of the certified taxable valuation (7-6-4003 MCA) *The budget is an official permanent (legal) document of the local government.

OKAY--The Mill Levy is Set & Certified to the County

The Budget has been...

Approved by the Council after a Public Hearing Printed & Signed

Submitted to the Department of Administration
The City/Town's Permanent copy has been filed

Am I done with budget issues for the year?



No - you should monitor the budget throughout the year

^{*}It should be printed, signed and kept in a safe and secure location.

^{*}The document is directly related to/part of and referred to in the resolution approving it.

^{*}Budgets <u>as submitted</u> will be available on the State's transparency in local government's website for public viewing.

MONITORING THE BUDGET:

Weekly? Monthly? Quarterly?

* Interim Financial Reports For Review
(Budget to Actual Comparison - compare revenues as well as expenditures)

*Midyear Review

*Monitoring Financial Activity is

Necessary to Identify Problems

Check for accounting input errors

*Year End or near year end Review
Adjustments or Amendments needed?

Practical ways to monitor the budget:

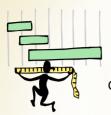
Run a budget to actual report in your software after all cash receipting, claims & payroll has been processed for the month

Review the report for coding accuracy

Correct any coding variances

Present a budget to actual report to Department Heads, the Mayor, Council or other employees that submit claims for payment at minimum quarterly for their review





Monitoring the budget throughout the fiscal year:

Compare the budgeted amounts to the actual amounts YTD:

* For Revenues

- by fund
 - by account type
- * For Expenditures
 - by fund
 - by account number
 - by object code

Why? If Revenues aren't coming in is as anticipated you may need to limit the expenditures that were budgeted.



You may experience necessary unanticipated expenditures that were not budgeted for or budgeted expenditures are higher than budgeted

Determine if a budget amendment is necessary



When monitoring the budget I noticed -

- An expenditure was coded as object code 900 but does not meet our capital asset threshold amount
 - The coding of the expenditure should be changed to correctly classify the purchase (a journal voucher should be prepared to change the object code to properly classify the purchase)
- An account line item within a fund exceeded the budget
 - Does the fund report a fixed budget or a fee-based budget?
 - A fee based budget has adjustable appropriations if the appropriation was based on the cost of providing services
 - Did the account line item that exceeded the budget cause the fund's budget in total to exceed the amount budgeted?
 - If the answer is
 - <u>No</u> the fund has remaining budget authority in total No action is required.



Yes - the fund's budget exceeded the amount budgeted in total for the fund - A budget amendment may be necessary if the budget isn't a fee-based budget

Over Budget? An Example to ponder:

Approved budget for capital projects fund is an expenditure of \$50,000.

Mayor decides to buy a \$100,000 item and will put \$50,000 (since that is in the budget) down with balance to be borrowed or paid next year.

Is this okay?

MCA 7-6-4005

We need to amend our budget - now what?

Follow the procedures for a budget amendment 7-6-4031 & 7-6-4006 (4) MCA

The governing body may amend the budget during the fiscal year by conducting a public hearing at a regularly scheduled meeting.

MCA 7-6-4021 (County 7-6-2121 - Municipality 7-6-4127) The notice must be published twice, with at least 6 days separating each publication.

Budget amendments providing for additional appropriations must identify the fund cash reserves, unanticipated revenue or previously unbudgeted revenues that will fund the appropriations.

If the amendment is an emergency:

The emergency budget appropriations must be adopted by 2/3 of the council who are present at the meeting. 7-6-4032 MCA

General Recap of the Budget process:

*Complete the prior year actual numbers

*Compile information for upcoming budget:

Figure any additions, deletions, increases, etc.

Consider fixed costs - payroll, materials, utilities

Review any capital asset additions, repairs, etc.

Include current year loan payments for principal & interest Upcoming grant applications/awards

*Determine necessary cash reserves

Important in levied funds for cash flow for first four months Can't have negative cash reserve!

*Ensure budgets are in balance

Total Requirements (outgoing) = Total Resources (incoming)

*Hearings. *Approval. *Notice to County. *Monitor

Questions?

Options for additional revenue:

- -Grants
- -Donations
- -MCA (15-10-425) Ask taxpayers for a new or increased voted levy
- -MCA (7-12-xx) Improvement Districts. (lighting, street maintenance, and others.)
- -MCA (7-13-xx) Utility Services
- -There are a number of others (impact fees, library, etc..) Research and understand.

Local Government Services Bureau...

For additional resources or assistance see our website:

WEBSITE:

http://sfsd.mt.gov/LGSB

or

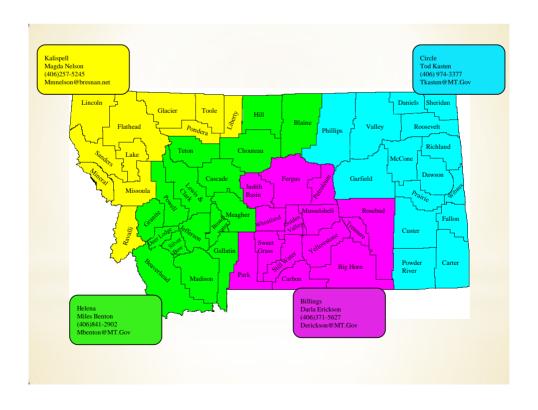
Montana Code Annotated:

Local Budget Act:

Title 7 - Local Government

Chapter 6 - Financial Administration

Part 40 - Local Government Budget Act



Montana Department of Administration Local Government Services Bureau

Find the BARS Chart of Accounts and current documents on our website:

http://sfsd.mt.gov/LGSB

For assistance you can call or email the Accountant for your area:

Circle

Tod Kasten

(406) 974-3377

Tkasten@MT.Gov

Kalispell

Magda Nelson
(406) 257-5245
Mmnelson@bresnan.net

Helena

Miles Benton
(406) 841-2902
Mbenton@MT.Gov

Billings

Darla Erickson
(406) 371-5627
Derickson@MT.Gov