Fiscal Year Ended June 30, 2016

# **AUDIT REPORT**

# Fiscal Year Ended June 30, 2016

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#### **ORGANIZATION**

Fiscal Year Ended June 30, 2016

# **BOARD OF COUNTY COMMISSIONERS**

Mike ColeChairpersonGregory LarsonCommissionerMark PeckCommissioner

# **COUNTY OFFICIALS**

Bernard G. Cassidy
Nancy Trotter Higgins
Treasurer/School Superintendent
Robin Benson
Clerk and Recorder/Auditor
Susan Farmer
Clerk of District Court
Jay Sheffield
Justice of the Peace
Roby Bowe
Sheriff
Steven Schnackenberg
Coroner

Susan Farmer Public Administrator/Appointed

Our discussion and analysis of Lincoln County's financial performance provides an overview of Fiscal Year 2015-2016 activities. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should review the basic financial statements found in the annual report to enhance their understanding of the County's financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2016 are as follows:

- Continued decreased interest earnings due to low interest rates and a declining amount to be invested in short-term opportunities.
- Federal PILT payment extended to be paid in 2016 rather than ending in 2015.
- Forest Receipts have been reinstated for an additional year under the Congressional reauthorization of the Secure Rural Schools and Communities Act.

#### USING THIS ANNUAL FINANCIAL REPORT

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. Lincoln County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements.

#### **Government-wide financial statements**

#### Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities. These statements include all assets and liabilities of the County using the full accrual basis of accounting. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net position and changes in them. Net position are the difference between assets and liabilities, which is one way to measure the County's financial position. Over time, increases and decreases in the County's net position are an indicator of whether its financial position is improving or deteriorating. Other factors to consider are changes in the property tax base, legislative changes in tax law, and the condition of infrastructure and other capital assets of the County.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control and accountability over resources that have been designated for specific activities or objectives. Lincoln County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Lincoln County funds are divided into three categories: governmental funds, proprietary funds and fiduciary funds.

- Governmental Funds: Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that is available for spending in the future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to government operations and the basic services it provides. The governmental fund information helps you to determine whether there are more or fewer financial resources available to finance future county services. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.
- **Proprietary Funds:** Lincoln County maintains one proprietary fund reported as an Enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the governmental-wide financial statements. The Lincoln County Refuse District provides refuse disposal and recycling services to the residents of Lincoln County. Proprietary funds are reported using full accrual accounting, which is the same accounting method, used by the Statement of Net Position and the Statement of Activities.
- **Fiduciary Funds:** Fiduciary funds are used to account for resources held for the benefit of the parties outside the government. Fiduciary funds are not reflected in the governmental wide financial statements because the resources of those funds are not available to support the County's programs or services. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund and notes to the financial statements can be found in the Audit Report.

<u>Net Position.</u> As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In case of Lincoln County, assets exceeded liabilities by \$25,688,025 at the close of the most recent fiscal year. The following table provides a summary comparison for the County's Governmental and Business type net position for fiscal year 2016 and compared to the prior year.

## Table 1 - Net Position

	Governmental Activities	Business-type Activities	
		Change	Change
	<u>FY16</u> <u>FY15</u>	<u>Inc (Dec)</u> <u>FY16</u> <u>FY15</u>	Inc (Dec)
Current and other assets	\$ 23,107,679 \$ 23,038,997	7 \$ 68,682 \$ 4,242,529 \$ 4,116,08	1 \$ 126,448
Capital assets	9,638,343 10,153,978	8 (515,635) 959,276 995,43	1 (36,155)
Total assets	\$ 32,746,022 \$ 33,192,975	5 \$ (446,953) \$ 5,201,805 \$ 5,111,51	2 \$ 90,293
Long-term debt outstanding	\$ 2,012,889 \$ 1,821,223	7 \$ 191,662 \$ 265,136 \$ 237,56	1 \$ 27,575
Other liabilities	8,514,180 8,092,839	9 421,341 1,467,597 1,693,60	9 (226,012)
Total liabilities	\$ 10,527,069 \$ 9,914,060	6 \$ 613,003 \$ 1,732,733 \$ 1,931,17	0 \$ (198,437)
Net position:			
Net investment in capital assets	\$ 9,638,343 \$ 10,153,978	8 \$ (515,635) \$ 959,276 \$ 995,43	1 \$ (36,155)
Restricted	18,179,027 18,306,210	0 (127,183) 975,189 1,781,91	9 (806,730)
Unrestricted (deficit)	(5,598,417) (5,181,279	9) (417,138) 1,534,607 402,99	2 1,131,615
Total net position	\$ 22,218,953 \$ 23,278,909	9 \$ (1,059,956) \$ 3,469,072 \$ 3,180,34	2 \$ 288,730

#### **Table 2 - Changes in Net Position**

	Govern Acti		Business-type Activities										
				Change			(	Change					
	<b>FY16</b>	FY15	]	(nc (Dec)	<b>FY16</b>	<b>FY15</b>	<u>I</u> ı	nc (Dec)					
Revenues													
Program revenues (by major source):													
Charges for services	\$ 1,058,539	\$ 920,433	\$	138,106	\$ 1,784,386	\$ 1,791,549	\$	(7,163)					
Operating grants and contributions	4,282,607	4,694,618		(412,011)	-	-		-					
Capital grants and contributions	374,278	503,563		(129,285)	-	-		-					
General revenues (by major source):													
Property taxes for general purposes	5,261,889	4,372,122		889,767	-	-		-					
Licenses and permits	20,362	18,550		1,812	-	63		(63)					
Miscellaneous	190,036	215,731		(25,695)	5,000	2,614		2,386					
Interest/investment earnings	270,692	258,811		11,881	10,774	-		10,774					
PILT	684,405	579,014		105,391	-	-		-					
State entitlement	891,815	873,197		18,618	-	-		-					
Grants and entitlements not restricted to specific programs	66,018	4,073		61,945	-	-		-					
Contributions & donations	10,624	9,041		1,583	-	-		-					
State contributions to retirement	111,599	116,739		(5,140)	8,781	16,202		(7,421)					
Total revenues	\$ 13,222,864	\$ 12,565,892	\$	656,972	\$ 1,808,941	\$ 1,810,428	\$	(1,487)					
Program expenses								<u> </u>					
General government	\$ 3,738,502	\$ 4,105,346	\$	(366,844)	\$ -	\$ -	\$	-					
Public safety	4,253,574	4,022,993		230,581	-	_		_					
Public works	4,409,855	4,257,207		152,648	-	_		_					
Public health	891,551	903,510		(11,959)	-	_		_					
Social and economic services	150,140	140,650		9,490	-	_		_					
Culture and recreation	674,036	625,932		48,104	-	_		_					
Housing and community development	159,792	128,878		30,914	-	_		_					
Conservation of natural resources	-	21,348		(21,348)	-	_		_					
Miscellaneous	101,162	85,051		16,111	-	_		_					
Solid Waste	\$ · -	\$ -	\$	· -	\$ 1,462,577	\$ 1,438,468	\$	24,109					
Total expenses	\$ 14,378,612	\$ 14,290,915	\$	87,697	\$ 1,462,577	\$ 1,438,468	\$	24,109					
Excess (deficiency) before				·									
special items and transfers	\$ (1,155,748)	\$ (1,725,023)	\$	569,275	\$ 346,364	\$ 371,960	\$	(25,596)					
Gain (loss) on sale of capital assets	(23,236)	-		(23,236)	(3,333)	(35,133)		31,800					
Transfers - net	326,000	295,086		30,914	(326,000)	(295,086)	)	(30,914)					
Increase (decrease) in net position	\$ (852,984)	\$ (1,429,937)	\$	576,953	\$ 17,031	\$ 41,741	\$	(24,710)					
·		·		·	·	·							

#### **Condensed Financial Statements**

By far the largest portion of the County's net position is reflected in capital assets (e.g. land, buildings, machinery and equipment) less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net position may be used to meet the County's ongoing obligations to citizens and creditors.

The cost of all Governmental activities this year was \$14,709,073 as found in the Statement of Activities. However, as shown on the same statement, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$5,261,889 with some of the costs being paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with operating grants. Other revenues such as interest earnings, entitlement reimbursements, general contributions and other miscellaneous revenues along with remaining cash carryovers from the prior fiscal year financed the remaining portions of budgets.

#### **BUSINESS TYPE ACTIVITIES**

Enterprise Funds: The County owns and operates the Solid Waste District. The program provides disposal of wastes delivered to its central landfill in Libby. A transfer station is operated in Eureka. Other rural areas in the County are serviced by "green box" sites, which are picked up by the County. User fees support all Solid Waste District services wholly. The enterprise fund's prime objective is to provide disposal services to County residents and businesses. As maintenance and operating expenses increased a little while revenues remain at a fairly consistent level, fund balances are effected and investment in capital assets are at lower levels. Total net position increased over the prior year by \$288,730.

#### Financial Analysis of the County's Funds

As noted earlier, Lincoln County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds Overview

The focus of County governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financial requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of the end of Fiscal Year 2016 the combined ending fund balances of Lincoln County's governmental funds were \$21,268,465. Remaining cash may be re-appropriated in accordance with the purposes of the specific funds.

Lincoln County has five major governmental funds: the Genera, Road, Public Safety, Group Health Insurance, and Asbestos Resource Program Funds. They had one proprietary fund, the Solid Waste.

#### General Fund.

This is the chief operating fund of Lincoln County. At the end of the fiscal year 2016 unassigned fund balance of the general fund was \$3,376,860. Unassigned fund balance as a percentage of total fund expenditures can be a good tool to use to measure the liquidity of the general fund. For fiscal year 2016 the unassigned fund balance represented 99% of total general fund expenditures. It accounts for many of the County's general and administrative services, such as legislative, judicial, financial, elections, facilities, administration, legal, and civil defense and emergency services.

#### **Road Fund**

This fund is used to report all County road projects. At the end of the fiscal year 2016 the fund balance was \$15,547,810. All of which is restricted to road projects.

#### **Public Safety Fund.**

This fund is a special revenue fund used to account for Lincoln County's sheriff, dispatch, coroner and detention services. At the end of the fiscal year 2016 fund balance of the public safety fund was \$506,938. Prior year ending fund balance was \$530,348. This is restricted for law enforcement services.

#### **Group Health Insurance**

This is a special revenue fund used to account for the group health insurance type expenditures. Funds are transferred into this fund from the other funds to pay these expenditures. At year end, they had a slight deficit fund balance of \$2,772. They County only transfers in what is needed to pay the insurance, therefore, we do not keep a reserve in this fund.

#### **Asbestos Resource Project**

This is a special revenue fund used to account for the revenues and related expenditures of the Asbestos Resource Program (ARP) grant from the Environmental Protection Agency to the City County Board of Health (a blended component unit of Lincoln County) for the EPA Superfund Site to clean up the asbestos contamination. At year end, there was \$280,853 in revenues received in advance which will fund future ARP expenditures.

#### **Solid Waste Fund**

This fund is a proprietary fund used to account for Lincoln County's solid waste services. At the end of the fiscal year ended 2016, the Solid Waste fund had a total net position of \$3,469,072 which was an increase from the prior year balance of \$3,180,342.

## FY16 General Fund Budgetary Highlights

Over the course of the year, Lincoln County's general fund was not revised. The general fund expenditure budget was \$3,395,892. Over the course of the year, our actual reported resources were more than budgeted by \$3,887. Our anticipated taxes and assessments for the general fund show a positive difference of \$3,302. Appropriations for General Government show \$216,918 budgeted for expenditures that were not expended in this fiscal year. Overestimates in several departments contribute to this.

#### **Capital Assets**

Lincoln County's investment in capital assets (depreciable, net) for its governmental and business type activities as of June 30, 2016 was \$10,597,619. This investment in capital assets includes land, significant road projects, construction in progress, buildings, machinery & equipment, and improvements other than buildings.

A summary of changes in governmental capital assets was as follows:

	Ju	Balance ne 30, 2015		Additions	R	etirements	tatements	Balance June 30, 2016				
Capital assets not being depre	_						-					
Land	\$	525,267	\$	-	\$	-	\$	-	\$	-	\$	525,267
Construction in Progress	_	116,766	_	24,695				(116,767)		26,101	_	50,795
Total Capital Assets not	\$_	642,033	\$_	24,695	\$_		\$_	(116,767)	\$	26,101	\$_	576,062
being depreciated												
Other capital assets:												
Buildings	\$	5,038,752	\$	7,735	\$	-	\$	(112,870)	\$	-	\$	4,933,617
Improvements other than		8,347,204		418,038		-		20,592		(85,128)		8,700,706
buildings												
Machinery and equipment		11,643,958		181,726		(281,950)		(241,294)		-		11,302,440
Infrastructure		1,978,475		-		-		450,339		-		2,428,814
Total other capital assets at	\$_	27,008,389	\$	607,449	\$_	(281,950)	\$_	116,767	\$	(85,128)	\$	27,365,577
historical cost												
Less accumulated	\$ <u>(</u>	17,496,444)	\$_	(1,065,566)	\$_	258,714	\$_	<u> </u>	\$	<u>-</u>	\$ <u>(</u>	18,303,296)
depreciation:												
Total	\$_	10,153,978	\$	(433,372)	\$_	(23,236)	\$_		\$	(59,027)	\$	9,638,343

A summary of changes in business-type capital assets was as follows:

	<u>.</u>	Balance July 1, 2015	Additions	Re	etirements	Ad	<u>justments</u>	<u>T</u>	<u>`ransfers</u>	<u>J1</u>	Balance une 30, 2016	
Capital assets not being depreciated:												
Land	\$_	850	\$_		\$		\$	<u>-</u>	\$_		\$_	850
Other capital assets:												
Buildings	\$	272,880	\$	30,860	\$	-	\$	-	\$	-	\$	303,740
Improvements other than buildings		38,613		32,925		-		-		16,551		88,089
Machinery and equipment		2,045,661		39,000		(38,819)		-		(16,551)		2,029,291
Total other capital assets at	\$_	2,357,154	\$_	102,785	\$_	(38,891)	\$	<u>-</u>	\$		\$_	2,421,120
historical cost												
Less accumulated depreciation:	\$_	(1,362,573)	\$_(	(134,140)	\$_	35,486	\$	(1,467)	\$_	<u> </u>	\$_	(1,462,694)
Total	\$_	995,431	\$_	(31,355)	\$_	(3,333)	\$	(1,467)	\$_		\$_	959,276

**Long-term debt**. As of June 30, 2016, the only debt held by the County is, the amounts recorded below for compensating absences, Landfill Closure and Post closure, and other post-employment benefits.

#### Governmental Activities:

		Balance							Balance	Due Within
		July 1, 2015		<u>Additions</u>		<u>Deletions</u>		Restatements	June 30, 2016	One Year
Compensated absences	\$	615,808	\$	-	\$	(9,658)	\$	- \$	606,150 \$	404,303
Net pension liability		5,021,937		1,100,218		-		273,166	6,395,321	-
Other post-employment										
benefits	_	1,205,419	_	201,320		_		<u>-</u>	1,406,739	<u>-</u>
Total	\$	6,843,164	\$_	1,301,538	\$_	(9,658)	\$_	273,166 \$	8,408,210 \$	404,303

In prior years the general fund was used to liquidate compensated absences and claims and judgments.

		Balance						Balance	Due Within
		July 1, 2015		<b>Additions</b>	<b>Deletions</b>		Restatements	June 30, 2016	One Year
Compensated absences	\$	88,576	\$	2,693	\$ -	\$	- \$	91,269 \$	69,226
Landfill Closure/Postclosure		941,831		103,489	-		-	1,045,320	-
Net pension liability		573,013		54,752	-		(273,166)	354,599	-
Other post-employment									
benefits	_	148,985	_	24,882		_	_	173,867	
Total	\$_	1,752,405	\$_	185,816	\$ <u> </u>	\$_	(273,166) \$	1,665,055 \$	69,226

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The annual budget assures the efficient, effective and economic use of the County's resources, as well as establishing that the highest priority objectives are accomplished. Through the budget, the County Board of Commissioners sets the direction of the County. While keeping in mind both the positive and negative events happening within Lincoln County, the Board is able to allocate resources and establish priorities.

As a whole, Lincoln County is in a strong financial position considering the economic situation in Lincoln County. The re-authorization of the Secure Rural Schools and Communities Act has helped stabilize funding for the Road Fund, albeit a temporary fix for a complicated problem.

Several problems have played a role in the economic future of our county including:

- High unemployment due to decreased timber harvest and other natural resourced based jobs and national economic problems.
- The designation of the Libby/Troy area as an EPA Superfund site due to asbestos contamination by the former W.R. Grace mine.
- Montanore Mine is slow to start due to environmental issues.
- Troy mine was closed down due to a landslide.

Although these problems will take several years to overcome, there are signs of an improving economy such as:

- The EPA has committed to cleaning up the asbestos contamination as funding is available.
- Many community groups are working to improve the economic situation in the County.
- The Stimson mill property was donated to the County-formed Port Authority. The Port Authority is actively pursuing industrial businesses to occupy this property.

Overall, we feel hopeful about the County's finances and the overall economy. Even though we have experienced many negative financial impacts within our area, we do see a light at the end of the tunnel as we begin the recovery process, with our goal being a stable economy and steadfast revenues.

# Denning, Downey & Associates, P.C. CERTIFIED PUBLIC ACCOUNTANTS

1740 U.S. Hwy 93 South, P.O. Box 1957, Kalispell, MT 59903-1957

#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Lincoln County Libby, Montana

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Lincoln County, Montana, as of and for the year ended June 30, 2016, and the related notes to the financial statements which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Lincoln County, Montana, as of and for the year ended June 30, 2016, and the respective changes in financial position and, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of funding for other post-employment benefits other than pensions, schedules of proportionate share of the net pension liability, and schedules of contributions on pages 2 through 9, 58 through 62, 63, 64 and 65, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S., Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is also not a required part of the financial statements.

The accompanying schedule of expenditures of federal awards is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Denning, Downey and associates, CPA's, P.C.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 25, 2017, on our consideration of Lincoln County, Montana's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit preformed in accordance with *Government Auditing Standards* in considering Lincoln County, Montana's internal control over financial reporting and compliance.

April 25, 2017

#### Lincoln County, Montana Statement of Net Position June 30, 2016

		Governmental Activities		Business-type Activities	_	Total
ASSETS						
Current assets:						
Cash and investments	\$	21,100,396	\$	2,962,011	\$	24,062,407
Taxes and assessments receivable, net		285,497		-		285,497
Special assessments receivable		-		280,429		280,429
Notes and loans receivable		7,693		-		7,693
Due from other governments	4	547,769		-	_	547,769
Total current assets	\$	21,941,355	\$	3,242,440	\$_	25,183,795
Noncurrent assets						
Restricted cash and investments	\$	-	\$	975,189	\$	975,189
Capital assets - land		525,267		850		526,117
Capital assets - construction in progress		50,795		-		50,795
Capital assets - depreciable, net		9,062,281		958,426	_	10,020,707
Total noncurrent assets	\$	9,638,343	\$	1,934,465	\$_	11,572,808
Total assets	\$	31,579,698	\$	5,176,905	\$_	36,756,603
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows of resources - pensions	\$	1,166,324	\$	24,900	\$	1,191,224
Total deferred outflows of resources	\$	1,166,324	\$	24,900	\$	1,191,224
LIABILITIES						
Current liabilities						
Warrants payable	\$	3,255	\$	_	\$	3,255
Accounts payable	·	2,815		_		2,815
Accrued payroll		100,470		9,047		109,517
Current portion of compensated absences payable		404,303		69,226		473,529
Total current liabilities	\$	510,843	\$		\$	589,116
Noncurrent liabilities						
Landfill closure postclosure liability	\$	_	\$	1,045,320	\$	1,045,320
Noncurrent portion of long-term liabilities	Ψ	1,406,739	Ψ	173,867	Ψ	1,580,606
Noncurrent portion of compensated absences		201,847		22,043		223,890
Net pension liability		6,395,321		354,599		6,749,920
Total noncurrent liabilities	\$	8,003,907	\$	1,595,829	\$	9,599,736
Total liabilities	\$	8,514,750	\$	1,674,102	\$	10,188,852
DEFENDED INITIAWS OF DESCRIBES						
DEFERRED INFLOWS OF RESOURCES  Deferred inflows of resources - grants received in advance	\$	280,853	\$		\$	200.052
<u> </u>	Э		Ф	- 50 621	Ф	280,853
Deferred inflows of resources - pensions Total Deferred Inflows of resources	\$	1,731,466 2,012,319	\$	58,631 58,631	\$	1,790,097 2,070,950
NET POSITION			•		_	
NET POSITION	Φ	0.620.242	ф	050 255	Ф	10 507 510
Net investment in capital assets	\$	9,638,343	\$	959,276	\$	10,597,619
Restricted for capital projects		21,231		-		21,231
Restricted for special projects		18,157,796		-		18,157,796
Restricted for other purposes		-		975,189		975,189
Unrestricted		(5,598,417)		1,534,607	_	(4,063,810)
Total net position	\$	22,218,953	\$	3,469,072	\$	25,688,025

#### Lincoln County, Montana Statement of Activities For the Fiscal Year Ended June 30, 2016

Net (Expenses) Revenues and Changes in Net Position

											Primary Government									
							Program Revenue	S			Prima		ent							
				Indirect			Operating		Capital			Business-								
				Expense	Charges for		Grants and		Grants and		Governmental	type								
Functions/Programs		Expenses		<b>Allocation</b>	<u>Services</u>		<b>Contributions</b>		<b>Contributions</b>		<u>Activities</u>	<b>Activities</b>		<u>Total</u>						
Primary government:																				
Governmental activities:																				
General government	\$	5,050,017	\$	(1,311,515) \$			149,468	\$	-	\$	(3,263,091) \$	-	\$	(3,263,091)						
Public safety		3,767,719		485,855	439,824		545,797		-		(3,267,953)	-		(3,267,953)						
Public works		3,914,656		495,199	186,542		2,978,459		355,272		(889,582)	-		(889,582)						
Public health		891,551			79,808		597,188		-		(214,555)	-		(214,555)						
Social and economic services		150,140			9,375		11,695		-		(129,070)	-		(129,070)						
Culture and recreation		674,036			17,047		-		19,006		(637,983)	-		(637,983)						
Housing and community development		159,792					-		-		(159,792)	-		(159,792)						
Miscellaneous		101,162					-		-		(101,162)	-		(101,162)						
Total governmental activities	\$	14,709,073	\$ _	(330,461) \$	1,058,539	\$	4,282,607	\$	374,278	\$	(8,663,188) \$	-	\$	(8,663,188)						
<b>19</b> 10 10 10 10 10 10 10 10 10 10 10 10 10																				
Business-type activities:	Φ.	1 100 116	Φ.	220 461	1 704 204			Φ.		Φ.		221 000	Φ.	221 000						
Solid Waste	\$.	1,132,116	\$ _	330,461 \$		_ ,	-		-	\$	\$			321,809						
Total business-type activities	\$	1,132,116	_	330,461 \$	1,784,386	_ \$ .	-	\$		\$	\$	321,809	_ \$	321,809						
Total primary government	\$	15,841,189	=	- \$	2,842,925	\$	4,282,607	\$	374,278	\$	(8,663,188) \$	321,809	\$	(8,341,379)						
					General Reve	mes.														
							r general purposes			\$	5,261,889 \$	_	\$	5.261.889						
					Licenses and					Ψ	20,362	_	Ψ	20,362						
					Miscellaneo		into				190,036	5,000		195,036						
					Interest/inve		nt earnings				270,692	10,774		281,466						
					PILT	Stille.	iit cariiiigs				684,405	10,774		684,405						
					State entitle	nant					891,815			891,815						
							ements not restricte	d to	enacific program	c	66,018	_		66,018						
					Contribution			u ic	specific program	3	10,624	_		10,624						
							ns to retirement				111,599	8,781		120,380						
							of capital assets				(23,236)	(3,333		(26,569)						
					Transfers - ne		of capital assets				326,000	(326,000	,	(20,309)						
								1		d.			_	7.505.426						
							nues, special items a	ana	transfers	\$	7,810,204 \$			7,505,426						
					Change in n	et pos	sition			\$	(852,984) \$	17,031	_ \$	(835,953)						
					Net position -	begii	nning			\$	23,278,909 \$	3,180,342	\$	26,459,251						
					Restatements						(206,972)	271,699		64,727						
					Net position -	begii	nning - restated			\$	23,071,937 \$	3,452,041	\$	26,523,978						
					Net position -	end				\$	22,218,953 \$	3,469,072	\$	25,688,025						

#### Lincoln County, Montana Balance Sheet Governmental Funds June 30, 2016

	General	Road	Public Safety/Law Enforcement	Group Health Insurance	Asbestos Resource Program	Other Governmental Funds	Total Governmental Funds
ASSETS							
Current assets:							
Cash and investments	\$ 2,902,718	\$ 15,563,151	\$ 511,518	\$ -	\$ 312,995	\$ 1,810,014	\$ 21,100,396
Taxes and assessments receivable, net	15,453	-	141,923	-	-	128,121	285,497
Notes and loans receivable	7,693	_	-	_	-	_	7,693
Due from other funds	230,352	_	-	_	-	-	230,352
Due from other governments	263,105	-	27,906	-	-	256,758	547,769
Total assets	\$ 3,419,321	\$ 15,563,151	\$ 681,347	\$ 	\$ 312,995	\$ 2,194,893	\$ 22,171,707
Current liabilities:							
Warrants payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,255	\$ 3,255
Accounts payable	-	_	-	-	-	2,815	2,815
Accrued payroll	27,008	15,341	32,486	-	2,756	22,879	100,470
Due to other funds	-	_	-	2,772	-	227,580	230,352
Total liabilities	\$ 27,008	\$ 15,341	\$ 32,486	\$ 2,772	\$ 2,756	\$ 256,529	\$ 336,892
DEFERRED INFLOWS OF RESOURCES							
Deferred inflows of resources- taxes	\$ 15,453	\$ _	\$ 141,923	\$ -	\$ -	\$ 128,121	\$ 285,497
Deferred inflows of resources - grants received in advance	-	_	-	-	280,853	-	280,853
Total deferred inflows of resources	\$ 15,453	\$ -	\$ 141,923	\$ _	\$ 280,853	\$ 128,121	\$ 566,350
FUND BALANCES							
Restricted	\$ _	\$ 15,547,810	\$ 506,938	\$ _	\$ 29,386	\$ 1,854,364	\$ 17,938,498
Committed	_	-	-	_	-	120,296	120,296
Unassigned fund balance	3,376,860	-	-	(2,772)	_	(164,417)	3,209,671
Total fund balance	\$ 3,376,860	\$ 15,547,810	\$ 506,938	\$ (2,772)	\$ 29,386	\$ 1,810,243	\$ 21,268,465

# Lincoln County, Montana Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2016

Total fund balances - governmental funds	\$ 21,268,465
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	9,638,343
Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.	285,497
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.	(2,012,889)
Proportionate share of ending collective net pension liablity	(6,395,321)
Deferred outlows related to net pension liability	1,166,324
Deferred inflows related to net pension liability	(1,731,466)
Total net position - governmental activities	\$ 22,218,953

#### Lincoln County, Montana Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2016

		General		Road	Public Safety/Law Enforcement	Group Health Insurance	Asbestos Resource Program		Other Governmental Funds	_	Total Governmental Funds
REVENUES			_	_					_	_	_
Taxes and assessments	\$	245,781	\$	722,960	\$ 2,255,760	\$ 19	\$ -	\$	2,043,897	\$	5,268,417
Licenses and permits		25,400		-	-	-	-		69,617		95,017
Intergovernmental		1,351,654		2,709,262	352,378	-	324,787		1,435,744		6,173,825
Charges for services		224,177		111,758	294,564	-	-		342,366		972,865
Fines and forfeitures		102,756		-	-	-	-		27,615		130,371
Miscellaneous		87,720		25,560	7,706	-	37		71,961		192,984
Investment earnings		54,380		208,993	24				7,290		270,687
Total revenues	\$	2,091,868	\$	3,778,533	\$ 2,910,432	\$ 19	\$ 324,824	\$	3,998,490	\$	13,104,166
EXPENDITURES											
General government	\$	2,809,698	\$	-	\$ -	\$ 417,601	\$ -	\$	386,752	\$	3,614,051
Public safety		169,049		-	2,579,682	483,609	-		907,328		4,139,668
Public works		28,859		2,895,665	-	412,322	-		310,514		3,647,360
Public health		296,024		-	-	61,717	270,014		258,771		886,526
Social and economic services		2,255		-	-	-	-		147,885		150,140
Culture and recreation		-		2,861	-	54,947	-		532,857		590,665
Housing and community development		-		-	-	-	-		158,592		158,592
Miscellaneous		-		-	-	-	-		101,162		101,162
Capital outlay		53,954		_	71,111				507,129	_	632,194
Total expenditures	\$	3,359,839	\$	2,898,526	\$ 2,650,793	\$ 1,430,196	\$ 270,014	\$.	3,310,990	\$_	13,920,358
Excess (deficiency) of revenues over expenditures	\$ .	(1,267,971)	\$	880,007	\$ 259,639	\$ (1,430,177)	\$ 54,810	\$	687,500	\$ _	(816,192)
OTHER FINANCING SOURCES (USES)											
Transfers in	\$	1,335,615	\$	267,825	\$ 673,468	\$ 1,930,976	\$ 3,678	\$	400,187	\$	4,611,749
Transfers out		(425,539)		(757,048)	(936,019)	(1,034,215)	(58,451)		(1,074,477)	_	(4,285,749)
Total other financing sources (uses)	\$	910,076	\$	(489,223)	\$ (262,551)	896,761	\$ (54,773)	\$.	(674,290)	\$_	326,000
Net Change in Fund Balance	\$ .	(357,895)	\$	390,784	\$ (2,912)	\$ (533,416)	\$ 37	\$	13,210	\$ _	(490,192)
Fund balances - beginning	\$	3,607,755	\$	15,157,026	\$ 530,348	\$ 530,644	\$ 29,349	\$	1,778,314	\$	21,633,436
Restatements		127,000			(20,498)				18,719		125,221
Fund balances - beginning, restated	\$	3,734,755	\$	15,157,026	\$ 509,850	\$ 530,644	\$ 29,349	\$	1,797,033	\$_	21,758,657
Fund balance - ending	\$	3,376,860	\$	15,547,810	\$ 506,938	\$ (2,772)	\$ 29,386	\$	1,810,243	\$ _	21,268,465

# Lincoln County, Montana Reconciliation of the Statement of Revenues, Expenditures. and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2016

Amounts reported for *governmental activities* in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ (490,192)
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
<ul><li>Capital assets purchased</li><li>Depreciation expense</li></ul>	632,194 (1,065,566)
In the Statement of Activities, the loss or gain on the sale or disposal of capital assets is recognized. The fund financial statements recognize only the proceeds from the sale of these assets:	
- Gain on the sale of capital assets	(23,236)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:	
- Long-term receivables (deferred revenue)	7,099
The change in compensated absences is shown as an expense in the Statement of Activities	9,658
Termination benefits are shown as an expense in the Statement of Activities and not reported on the Statement of Revenues, Expenditures and Changes in Fund Balance:	
- Post-employment benefits other than retirement liability	(201,320)
Pension expense related to the net pension liablity is shown as an expense on the Statement of	
Activities and not reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance	(292,778)
State aid revenue related to net pension liability is shown as a revenue on the Statement of	
Activities and not reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance	111,599
Current year contributions to retirement reclassified to deferred outflows	459,558
Change in net position - Statement of Activities	\$ (852,984)

## Lincoln County, Montana Statement of Net Position Proprietary Fund June 30, 2016

	Business-Type Activities - Enterprise Fund		
		Solid Waste	
ASSETS	-		
Current assets:			
Cash and investments	\$	2,962,011	
Special assessments receivable	_	280,429	
Total current assets	\$_	3,242,440	
Noncurrent assets:			
Restricted cash and investments	\$	975,189	
Capital assets - land		850	
Capital assets - depreciable, net	_	958,426	
Total noncurrent assets	\$	1,934,465	
Total assets	\$	5,176,905	
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows of resources - pensions	\$	24,900	
Total deferred outflows of resources	\$	24,900	
LIABILITIES			
Current liabilities:			
Accrued payroll	\$	9,047	
Current portion of compensated absences payable		69,226	
Total current liabilities	\$	78,273	
Noncurrent liabilities:			
Landfill closure postclosure liability	\$	1,045,320	
Noncurrent portion of long-term liabilities		173,867	
Noncurrent portion of compensated absences		22,043	
Net pension liability		354,599	
Total noncurrent liabilities	\$	1,595,829	
Total liabilities	\$	1,674,102	
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows of resources - pensions	\$	58,631	
Total deferred inflows of resources	\$	58,631	
NET POSITION			
Net investment in capital assets	\$	959,276	
Restricted for other purposes		975,189	
Unrestricted		1,534,607	
Total net position	\$	3,469,072	
Total liabilities and net position	\$	5,143,174	

# Lincoln County, Montana Statement of Revenues, Expenses, and Changes in Net Position

# **Proprietary Fund**

For the Fiscal Year Ended June 30, 2016

<b>Business-Type</b>
<b>Activities -</b>
<b>Enterprise Fund</b>

		Solid Waste
OPERATING REVENUES	-	
Charges for services	\$	120,524
Special assessments		1,668,863
Total operating revenues	\$_	1,789,387
OPERATING EXPENSES		
Personal services	\$	629,134
Supplies		186,670
Purchased services		512,633
Depreciation		134,140
Total operating expenses	\$	1,462,577
Operating income (loss)	\$	326,810
NON-OPERATING REVENUES (EXPENSES)		
Intergovernmental revenue	\$	8,781
Interest revenue		10,773
Total non-operating revenues (expenses)	\$	19,554
Income (loss) before contributions and transfers	\$	346,364
Transfers in	\$	140,547
Transfers out	\$	(466,547)
SPECIAL AND EXTRAORDINARY ITEMS		
Gain (loss) on sale of capital assets	\$	(3,333)
Change in net position	\$	17,031
Net Position - Beginning of the year	\$	3,180,342
Restatements		271,699
Net Position - Beginning of the year - Restated	\$	3,452,041
Net Position - End of the year	\$	3,469,072

# Lincoln County, Montana Statement of Cash Flows Proprietary Funds Fiscal Year Ended June 30, 2016

	Business - Type Activities	
		Solid Waste
Cash flows from operating activities:		
Cash received from providing services	\$	120,524
Cash received from special assessments		1,741,400
Cash payments to suppliers		(595,814)
Cash payments to employees	<u>_</u>	(642,229)
Net cash provided (used) by operating activities	<b>»</b> —	623,881
Cash flows from capital and related financing activities:		
Acquisition and construction of capital assets		(102,785)
Net cash provided (used) by capital and related financing activities	\$	(102,785)
Cash flows from non-capital financing activities:		
Cash to transfers with governmental funds, net	\$	(326,000)
Cash received from other sources		8,781
Net cash provided (used) from non-capital financing activities	\$	(317,219)
Cash flows from investing activities:		
Interest on investments		10,773
Net cash provided (used) by investing activities	\$	10,773
Net increase (decrease) in cash and cash equivalents	\$	214,650
Cash and cash equivalents at beginning		3,722,550
Cash and cash equivalents at end	\$	3,937,200
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:		
Operating income (loss)	\$	326,810
Adjustments to reconcile operating income to net cash		
provided (used) by operating activities:		
Depreciation		134,140
Other post-employment benefits		24,882
Net pension liability		(20,308)
Changes in assets and liabilities:		
Closure/post closure liability		103,489
Capital assets adjustment		1,467
Compensated absences		2,693
Accrued wages		(20,362)
Net cash provided (used) by operating activities	\$ <u></u>	623,881

# Lincoln County, Montana Statement of Net Position Fiduciary Funds June 30, 2016

	Investment Trust Funds		Agency Funds
ASSETS			
Cash and short-term investments	\$	10,711,112	\$ 3,954,246
Taxes receivable			1,138,038
Total assets	\$	10,711,112	\$ 5,092,284
LIABILITIES			
Warrants payable	\$	-	\$ 1,178,394
Due to others			3,913,890
Total liabilities	\$		\$ 5,092,284
NET POSITION Assets held in trust	\$	10,711,112	

### Lincoln County, Montana Statement of Changes in Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2016

		Investment Trust Funds		
ADDITIONS				
Contributions:				
Contributions to Investment Trust Fund	\$	17,313,714		
Investment earnings:				
Interest and change in fair value of investments	\$_	35,795		
Total additions	\$	17,349,509		
DEDUCTIONS				
Distributions from investment trust fund	\$_	18,235,803		
Total deductions	\$_	18,235,803		
Change in net position	\$_	(886,294)		
Net Position - Beginning of the year	\$	11,597,406		
Net Position - End of the year	\$_	10,711,112		

June 30, 2016

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County complies with generally accepted accounting principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements.

#### **Financial Reporting Entity**

In determining the financial reporting entity, the County complies with the provisions of GASB statement No. 14, *The Financial Reporting Entity*, as amended by GASB statement No. 61, *The Financial Reporting Entity: Omnibus*, and includes all component units of which the County appointed a voting majority of the component units' board; the County is either able to impose its' will on the unit or a financial benefit or burden relationship exists. In addition, the County complies with GASB statement No. 39 *Determining Whether Certain Organizations Are Component Units* which relates to organizations that raise and hold economic resources for the direct benefit of the County.

#### Primary Government

The County is a political subdivision of the State of Montana governed by an elected three-member Board of Commissioners duly elected by the registered voters of the County. The County is considered a primary government because it is a general purpose local government. Further, it meets the following criteria: (a) It has a separately elected governing body (b) It is legally separate and (c) It is fiscally independent from the State and other local governments.

#### Related Organizations

Related organizations are separate legal entities that are related to the primary government because the primary government officials appoint a voting majority of the board members. However, the primary government is not financially accountable because it does not have the ability to impose its will and there is not a potential financial benefit or burden relationship. The County has the following related organizations:

The Television Districts are considered related organizations of the County because the County Commissioners appoint the board members of the districts. However, the County is not financially accountable for the districts because it does not have the ability to impose its will on the districts and there is not a potential financial benefit or burden relationship. The Television Districts are included in the combined balance sheet as agency funds because the County Treasurer must collect and disburse funds for the districts.

June 30, 2016

The Friends of the Library and the Library Foundation are considered related organizations of the County. The Friends of the Library focuses public attention on the library, stimulates the use of the library's resources and services, receives and encourages gifts, endowments and bequests to the library, and supports and cooperates with the library in developing library services and facilities. The Library Foundation provides fundraising support for the benefit of all three libraries. The areas of fundraising include endowments, memorials and tax-deferred gifts. The County Library Board are responsible for employing the library director, determining policies and purposes of the library, submitting and annual budget, securing adequate funds and working to ensure that the library is able to offer comprehensive and effective service to the community.

#### Basis of Presentation, Measurement Focus and Basis of Accounting.

#### Government-wide Financial Statements:

#### Basis of Presentation

The Government-wide Financial Statements (the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole and its component units. They include all funds of the reporting entity except fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Eliminations have been made in the consolidation of business-type activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function. The County charges indirect expenses to programs or functions. The types of transactions reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and 2) operating grants and contributions, and 3) capital grants and contributions. Revenues that are not classified as program revenues, including all property taxes, are presented as general revenues.

Certain eliminations have been made as prescribed by GASB 34 in regards to inter-fund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

June 30, 2016

Measurement Focus and Basis of Accounting

#### **Government-Wide Financial Statements**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred regardless of the timing of the cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The County generally applies restricted resources to expenses incurred before using unrestricted resources when both restricted and unrestricted net assets are available.

#### **Fund Financial Statements:**

#### Basis of Presentation

Fund financial statements of the reporting County are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Funds are organized into three categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. Each major fund is displayed in a separate column in the governmental funds statements. All of the remaining funds are aggregated and reported in a single column as non-major funds. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets combined with deferred outflows of resources, liabilities combined with deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b. Total assets combined with deferred outflows of resources, liabilities combined with deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise funds are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

June 30, 2016

Measurement Focus and Basis of Accounting

#### Governmental Funds

#### Modified Accrual

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Measurable" means the amount of the transaction can be determined. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period.

The County defined the length of time used for "available" for purposes of revenue recognition in the governmental fund financial statements to be upon receipt. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources. General capital asset acquisitions are reported as expenditures in governmental funds and proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. All other revenue items are considered to be measurable and available only when cash is received by the government.

#### Major Funds:

The County reports the following major governmental funds:

General Fund – This is the County's primary operating fund and it accounts for all financial resources of the County except those required to be accounted for in other funds.

Road Fund – A special revenue fund that accounts for resources allocated by law, contractual agreement, or administrative regulations for, and the payment of, road maintenance, road construction, and other road related costs.

Public Safety/Law Enforcement Fund – A special revenue fund that is used to account for resources allocated by law, contractual agreement, or administrative regulations for, and the payment of law enforcement services, purchases, and other related costs.

June 30, 2016

Group Health Insurance Fund – A special revenue fund used to account for the transfers in to pay the health related expenditures for the group health insurance plan.

Asbestos Resource Program Fund – A special revenue fund that is used to account for resources received from the EPA for the Libby Asbestos Superfund Site and related expenditures thereof.

#### Proprietary Funds:

All proprietary funds are accounted for using the accrual basis of accounting. These funds account for operations that are primarily financed by user charges. The economic resource focus concerns determining costs as a means of maintaining the capital investment and management control. Revenues are recognized when earned and expenses are recognized when incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connections with a proprietary fund's principal ongoing operations. The principal operating revenues for enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### *Major Funds:*

The County reports the following major proprietary funds:

*Solid Waste Fund* – An enterprise fund that accounts for the activities of the County's solid waste service.

#### Fiduciary Funds

Fiduciary funds presented using the economic resources measurement focus and the accrual basis of accounting (except for the recognition of certain liabilities of defined benefit pension plans and certain postemployment healthcare plans). The required financial statements are a statement of fiduciary net position and a statement of changes in fiduciary net position. The fiduciary funds are:

*Investment Trust Funds* – To report the external portion of investment pools reported by the sponsoring government.

June 30, 2016

Agency Funds – To report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). This fund primarily consists of assets held by the County as an agent for individuals, private organizations, other local governmental entities and the County's claims and payroll clearing funds

#### NOTE 2. CASH, CASH EQUIVALENTS, AND INVESTMENTS

#### **Cash Composition**

Composition of cash, deposits and investments at fair value on June 30, 2016, are as follows:

Government         Cash on hand and deposits:       Cash on hand:         Petty Cash       \$ 400         Vault Balance       2,000         Cash in banks:			Primary
Cash on hand: Petty Cash \$ 400 Vault Balance 2,000 Cash in banks: Demand deposits 79,212 Savings deposits 26,097,733 Time deposits 4,391,256 Investments: State Short-Term Investment Pool (STIP) 40,968 U.S. Government Securities 9,091,385			Government
Petty Cash \$ 400  Vault Balance 2,000  Cash in banks:  Demand deposits 79,212  Savings deposits 26,097,733  Time deposits 4,391,256  Investments:  State Short-Term Investment Pool (STIP) 40,968  U.S. Government Securities 9,091,385	Cash on hand and deposits:		
Vault Balance2,000Cash in banks:79,212Demand deposits79,212Savings deposits26,097,733Time deposits4,391,256Investments:40,968U.S. Government Securities9,091,385	Cash on hand:		
Cash in banks:  Demand deposits  Savings deposits  Time deposits  10,097,733  Time deposits  10,097,733  Time deposits  10,097,733  40,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968  10,968	Petty Cash	\$	400
Demand deposits 79,212 Savings deposits 26,097,733 Time deposits 4,391,256  Investments: State Short-Term Investment Pool (STIP) 40,968 U.S. Government Securities 9,091,385	Vault Balance		2,000
Savings deposits Time deposits 4,391,256  Investments: State Short-Term Investment Pool (STIP) 40,968 U.S. Government Securities 9,091,385	Cash in banks:		
Time deposits 4,391,256  Investments: State Short-Term Investment Pool (STIP) 40,968 U.S. Government Securities 9,091,385	Demand deposits		79,212
Investments: State Short-Term Investment Pool (STIP) U.S. Government Securities 40,968 9,091,385	Savings deposits		26,097,733
State Short-Term Investment Pool (STIP) 40,968 U.S. Government Securities 9,091,385	Time deposits		4,391,256
U.S. Government Securities 9,091,385	<u>Investments:</u>		
	State Short-Term Investment Pool (STIP)		40,968
Total \$ 39,702,954	U.S. Government Securities	_	9,091,385
	Total	\$	39,702,954

#### Credit Risk

Section 7-6-202, MCA, limits investments of public money of a local government in the following eligible securities:

- (a) United States government treasury bills, notes and bonds and in the United States treasury obligations, such as state and local government series (SLGLS), separate trading of registered interest and principal of securities (STRIPS), or similar United States treasury obligations;
- (b) United States treasury receipts in a form evidencing the holder's ownership of future interest or principal payments on specific United States treasury obligations that, in the absence of payment default by the United States, are held in a special custody account by an independent trust company in a certificate or book entry form with the federal reserve bank of New York; or
- (c) Obligations of the following agencies of the United States, subject to the limitations in subsection 2 (not included):
  - (i) federal home loan bank;
  - (ii) federal national mortgage association;
  - (iii) federal home mortgage corporation; and
  - (iv) federal farm credit bank.

June 30, 2016

With the exception of the assets of a local government group self-insurance program, investments may not have a maturity date exceeding 5 years except when the investment is used in an escrow account to refund an outstanding bond issue in advance.

Section 7-6-205 and Section 7-6-206, MCA, state that demand deposits may be placed only in banks and Public money not necessary for immediate use by a county, city, or town that is not invested as authorize in Section 7-6-202 may be placed in time or savings deposits with a bank, savings and loan association, or credit union in the state or place in repurchase agreements as authorized in Section 7-6-213.

Section 7-6-202, MCA, as amended, now limits authorized investments in certain securities that previously were permissible investments. The amendment does not apply to and does not require the sale of securities that were legal investments before the effective date of this act. However, the investments reported as collateralized mortgage obligations above are not authorized investments at the current time.

The government has no investment policy that would further limit its investment choices.

Short Term Investment Pool (STIP) Credit Quality ratings by the S&P's rating services as of June 30, 2016, (in thousands) unaudited:

Security Investment Type	<u>I</u>	Fair Value*	Credit Quality Rating**	Weighted Average Maturity in Days
Treasuries	\$	75,122	A-1+	133
Asset Backed Commercial Paper		786,486	A-1	22
Corporate Commercial Paper		262,021	A-1	82
Corporate Variable-Rate		467,046	A-1	45
Certificates of Deposit Fixed Rate		25,004	A-1	15
Certificates of Deposit Variable-Rate		500,023	A-1	47
U.S. Government Agency Fixed		241,350	A-1+	75
U.S. Government Agency Variable -Rate		263,901	A-1+	16
Money Market Funds (Unrated)		13,143	NR	1
Money Market Funds (Rated)	_	189,003	A-1+	1
Total Investments	\$	2,823,099	A-1	41
Securities Lending Collateral Investment Pool	\$	11,844	NR	32

<sup>\*</sup>Beginning with the period of June 30, 2016, the STIP portfolio is shown at fair value. For the period prior to June 30, 2016, the STIP portfolio was shown at amortized cost.

<sup>\*\*</sup>Credit Quality Rating is weighted.

June 30, 2016

Audited financial statements for the State of Montana's Board of Investments are available at 555 Fuller Avenue in Helena, Montana.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned to it. All deposits are carried at cost plus accrued interest. As of June 30, 2016 the government's bank balance was exposed to custodial credit risk as follows:

	June 30, 2016 <u>Balance</u>		
Depository Account			
Insured	\$ 5,749,279		
- Collateral held by the pledging bank's trust			
department but not in the County's name	15,487,850		
- Uninsured and uncollateralized	\$ 9,381,239		
Total deposits and investments	\$ 30,618,368		

#### Deposit Security

Section 7-6-207, MCA, states (1) The local governing body may require security only for that portion of the deposits which is not guaranteed or insured according to law and, as to such unguaranteed or uninsured portion, to the extent of:

- (a) 50% of such deposits if the institution in which the deposit is made has a net worth of total assets ratio of 6% or more; or
- (b) 100% if the institution in which the deposit is made has a net worth of total assets ratio of less than 6%.

The amount of collateral held for County deposits at June 30, 2016, equaled or exceeded the amount required by State statutes.

#### **Interest Rate Risk**

The government does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The following is a list of individual investments as of June 30, 2016 alone with their related interest rates and maturity dates.

<u>Investment</u>	<b>Interest Rate</b>	<b>Maturity Dates</b>	<u>Amount</u>
Federal National Mortgage Association Note	1.050%	3/27/2018	\$ 287,130
Federal National Mortgage Association Note	1.060%	4/10/2018	250,008
Federal National Mortgage Association Note	1.100%	4/17/2018	250,025
Federal Home Loan Mortgage Corp Note	1.050%	4/30/2018	1,000,110
Federal National Mortgage Association Note	1.250%	3/29/2019	501,265
Federal Farm Credit Banks Debenture	1.300%	6/6/2019	1,003,540
Federal Home Loan Mortgage Corp Note	1.300%	7/26/2019	225,045
Federal Home Loan Banks Debenture	1.530%	2/24/2020	501,380

June 30, 2016

1.400% 1.700% 1.680% 1.660%	6/15/2020 10/19/2020 10/29/2020 11/20/2020	501,075 504,305 500,010
1.680% 1.660%	10/29/2020	500,010
1.660%		,
	11/20/2020	
1 (200)	11/20/2020	500,365
1.620%	2/17/2021	501,010
1.650%	3/1/2021	500,720
1.625%	4/20/2021	500,820
1.550%	5/17/2021	500,510
1.690%	6/2/2021	502,005
1.625%	3/31/2019	40,156
1.000%	4/11/2018	4,009
1.950%	12/28/2021	30,006
1.000%	9/27/2017	40,207
1.450%	3/30/2020	30,194
1.000%	7/28/2017	30,247
1.625%	11/27/2018	24,548
1.250%	12/31/2017	86,356
1.625%	3/31/2019	54,572
0.750%	12/31/2017	28,080
1.000%	4/11/2018	12,027
1.950%	12/28/2021	71,014
1.000%	9/27/2017	45,233
1.450%	3/30/2020	60,387
1.250%	9/28/2016	5,026
		\$ <u>9,091,385</u>
	1.620% 1.650% 1.625% 1.550% 1.690% 1.625% 1.000% 1.950% 1.000% 1.450% 1.625% 1.250% 1.625% 0.750% 1.000% 1.950% 1.000% 1.950% 1.000% 1.950% 1.000% 1.950%	1.620%       2/17/2021         1.650%       3/1/2021         1.625%       4/20/2021         1.550%       5/17/2021         1.690%       6/2/2021         1.625%       3/31/2019         1.000%       4/11/2018         1.950%       12/28/2021         1.000%       9/27/2017         1.450%       3/30/2020         1.000%       7/28/2017         1.625%       11/27/2018         1.250%       12/31/2017         1.625%       3/31/2019         0.750%       12/31/2017         1.000%       4/11/2018         1.950%       12/28/2021         1.000%       9/27/2017         1.450%       3/30/2020

#### **Cash and Investment Pool**

The government maintains a cash and investment pool that is available for use by all funds, except the Road fund. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and investments." In addition, investments are separately held by several of the government's funds. The deposits and investments of the Road fund are held separately from those of other government funds.

#### **Investment in the Treasurer's Pools**

The County Treasurer invests on behalf of most funds of the County and external participants in accordance with the County's investment policy and Montana law. The County's pools are managed by the County Treasurer. The external portion of the County's investment pools are accounted for as investment trust funds. There are two types of investment trust funds reported by the County, pooled and individually directed investment trust funds.

The County has a pooled investment trust fund, invested in an interest bearing savings account. The pooled funds are carried at fair value.

June 30, 2016

The County invests funds in one external entity. These investments are reported in an individually directed investment trust fund. The investments are U.S. Government Securities and carried at fair value.

Non-pooled investments are also carried at fair value. The fair value of non-pooled investments is determined annually and is based on current market prices.

The County has not provided nor obtained any legally binding guarantees during the fiscal year ended June 30, 2016 to support the value of the shares in the pool.

As noted below State statutes limit the type of investments but provide no other regulatory oversight.

#### **Investment Income**

Income from pooled investments is allocated to the individual funds or external participants based on the fund or participant's month end cash balance in relation to total pooled investments.

#### **Condensed statements of investments pools**

The following represents a condensed statement of net position and changes in net position for the Treasurer's Pool as of June 30, 2016.

#### **Statement of Net Position**

Net position held in trust for all pool participants:

Equity of internal pool participants	\$ 12,655,103
Equity of external pool participants	 10,711,112
Total equity	\$ 23,366,215

<b>Condensed Statement of Changes in Net Position</b>	External		Internal
Investment earnings	\$ 35,795	\$	27,349
Contributions to trust	17,313,714		22,115,686
Distributions paid	 (18,235,803)	_	(21,413,154)
Net change in net position	\$ (886,294)	\$	729,881
Net position at beginning of year	 11,597,406	_	11,925,222
Net position at end of year	\$ 10,711,112	\$	12,655,103

#### Cash equivalents

For purposes of the statement of cash flows, the enterprise funds consider all funds (including restricted assets) held in the County's cash management pool to be cash equivalents.

June 30, 2016

#### NOTE 3. RESTRICTED CASH/INVESTMENTS

The following restricted cash/investments were held by the County as of June 30, 2016. These amounts are reported within the cash/investment account on the Statement of Net Position.

<u>Description</u> <u>Amount</u> Landfill Closure/Post-closure \$\_975,189

#### NOTE 4. RECEIVABLES

An allowance for uncollectible accounts was not maintained for real and personal property taxes receivable. The direct write-off method is used for these accounts.

Property tax levies are set in August, after the County Assessor delivers the taxable valuation information to the County, in connection with the budget process and are based on taxable values listed as of January 1 for all property located in the Entity. Taxable values are established by the Montana Department of Revenue, and a revaluation of all property is required to be completed on a periodic basis. Taxable value is defined by Montana statute as a fixed percentage of market value.

Real property (and certain attached personal property) taxes are billed within ten days after the third Monday in October and are due in equal installments on November 30 and the following May 31. After those dates, they become delinquent (and a lien upon the property). After three years, the County may exercise the lien and take title to the property. Special assessments are either billed in one installment due November 30 or two equal installments due November 30 and the following May 31. Personal property taxes (other than those billed with real estate) are generally billed no later than the second Monday in July (normally in May or June), based on the prior November's levies. Personal property taxes, other than mobile homes, are due thirty days after billing. Mobile home taxes are billed in two halves, the first due thirty days after billing; the second due September 30. The tax billings are considered past due after the respective due dates and are subject to penalty and interest charges.

Taxes that become delinquent are charged interest at the rate of 5/6 of 1% a month plus a penalty of 2%. Real property on which taxes remain delinquent and unpaid may be sold at tax sales. In the case of personal property, the property is to be seized and sold after the taxes become delinquent.

As part of the due from other governments in the General fund, \$251,360 of the balance is for two loans to the Lincoln County Port Authority. The first loan, made in September of 2013 in the amount of \$152,633 at 0% interest was for infrastructure improvements. The second loan, made July of 2015 for \$127,000 at 0% interest was for the sale of equipment to the Port. This is not expected to be collected within one year.

June 30, 2016

As part of the due from other governments in the All Other Aggregate, \$105,247 is for the loan from the Hard Rock Mine Trust Fund to the Troy Rural Fire District. The loan assisted the District in financing their capital improvement needs. The District agreed to pay the County 5.5% interest on the loan. This is not expected to be collected within one year.

#### NOTE 5. INVENTORIES

The cost of inventories is recorded as an expenditure when purchased.

#### NOTE 6. CAPITAL ASSETS

The County's assets are capitalized at historical cost or estimated historical cost. County policy has set the capitalization threshold for reporting capital assets at \$5,000. Gifts or contributions of capital assets are recorded at fair market value when received. The costs of normal maintenance and repairs are charged to operations as incurred. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Depreciation is recorded on a straight-line basis over the useful lives of the assets as follows:

Buildings	10-20 years
Improvements	5-15 years
Equipment	5-60 years
Infrastructure	10-40 years

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with Statement No. 34, the County has included the value of all infrastructure into the 2016 Basic Financial Statements. The government has elected not to retroactively report general infrastructure assets.

A summary of changes in governmental capital assets was as follows:

		Balance									Balance
		July 1, 2015		Additions		<u>Transfers</u>	]	Retirements	R	<u>estatements</u>	June 30, 2016
Capital assets not being depreciated:											
Land	\$	525,267	\$	-	\$	-	\$	-	\$	- \$	525,267
Construction in progress		116,766	_	24,695	_	(116,767)	_	-		26,101	50,795
Total capital assets not being depreciated	\$	642,033	\$	24,695	\$	(116,767)	\$	-	\$	26,101 \$	576,062
Other capital assets:	_										
Buildings	\$	5,038,752	\$	7,735	\$	-	\$	-	\$	- \$	4,933,617
Improvements other than buildings		8,347,204		418,038		116,767		-		(85,128)	8,700,706
Machinery and equipment		11,643,958		181,726		-		(281,950)		-	11,302,440
Infrastructure		1,978,475		-		-		-		-	2,428,814
Total other capital assets at historical cost	\$	27,008,389	\$	607,499	\$	116,767	\$	(281,950)	\$	(85,128) \$	27,365,577
Less: accumulated depreciation	\$	(17,496,444)	\$	(1,065,566)	\$	-	\$	258,714	\$	- \$	(18,303,296)
Total	\$	10,153,978	\$	(433,372)	\$	-	\$	(23,236)	\$	(59,027) \$	9,638,343

June 30, 2016

Governmental activities depreciation expense was charged to functions as follows:

General government	\$ 60,653
Public safety	152,822
Public works	762,495
Public health	5,025
Culture and recreation	83,371
Housing and community development	1,200
Total governmental activities depreciation expense	\$ <u>1,065,566</u>

A summary of changes in business-type capital assets was as follows:

	Balance										Balance
	July 1, 2015		Additions		Retirements	4	<u>Adjustments</u>		<b>Transfers</b>		June 30, 2016
\$_	850	\$	-	\$	-	\$_	-	\$	<u>-</u>	\$	850
\$	850	\$	-	\$	-	\$	-	\$	-	\$	850
_											
\$	272,880	\$	30,860	\$	-	\$	-	\$	-	\$	303,740
	38,613		32,925		-		-		16,551		88,089
_	2,045,661	_	39,000		(38,819)	_	-	_	(16,551)		2,029,291
\$	2,357,154	\$	102,785	\$	(38,819)	\$	-	\$	-	\$	2,421,120
\$_	(1,362,573)	\$_	(134,140)	\$	35,486	\$_	(1,467)	\$	-	\$	(1,462,694)
\$	995,431	\$	(31,355)	\$	(3,333)	\$	(1,467)	\$	-	\$	959,276
	\$ _ \$ _ \$ _ \$ _	\$\frac{\text{S50}}{\text{\$850}}\$\$ \$\frac{850}{\text{\$850}}\$\$ \$\frac{272,880}{38,613}\$ \$\frac{2,045,661}{\text{\$2,357,154}}\$\$ \$\frac{(1,362,573)}{\text{\$1,362,573)}}\$	\$\frac{\text{850}}{\text{850}} \\$ \\ \text{850}} \\$ \\ \text{\$850}} \\$ \\ \text{\$850}} \\$ \\ \text{\$38,613}} \\ \text{\$2,045,661}} \\$ \\ \text{\$(1,362,573)} \\$	July 1, 2015     Additions       \$ 850 \$ -       \$ 850 \$ -       \$ 272,880 \$ 30,860       38,613 32,925       2,045,661 39,000       \$ 2,357,154 \$ 102,785       \$ (1,362,573) \$ (134,140)	July 1, 2015     Additions       \$     850     \$     -     \$       \$     850     \$     -     \$       \$     272,880     \$     30,860     \$       38,613     32,925       2,045,661     39,000       \$     2,357,154     \$     102,785     \$       \$     (1,362,573)     \$     (134,140)     \$	July 1, 2015         Additions         Retirements           \$         850         \$         -         \$         -           \$         850         \$         -         -         -           \$         272,880         \$         30,860         \$         -         -           \$         2,045,661         39,000         (38,819)         (38,819)         \$         2,357,154         \$         102,785         \$         (38,819)         \$         (1,362,573)         \$         (134,140)         \$         35,486	July 1, 2015         Additions         Retirements           \$         850         \$         -         \$         -         \$           \$         850         \$         -         \$         -         \$           \$         272,880         \$         30,860         \$         -         \$           \$         38,613         32,925         -         -         \$         2,045,661         39,000         (38,819)         \$         \$         2,357,154         \$         102,785         \$         (38,819)         \$         \$         (1,362,573)         \$         (134,140)         \$         35,486         \$	July 1, 2015         Additions         Retirements         Adjustments           \$         850         \$         -         -	July 1, 2015         Additions         Retirements         Adjustments           \$         850         \$         -         \$         -         \$           \$         850         \$         -         \$         -         \$           \$         272,880         \$         30,860         \$         -         \$         -         \$           \$         38,613         32,925         -<	July 1, 2015         Additions         Retirements         Adjustments         Transfers           \$         850         \$         - <t< td=""><td>July 1, 2015         Additions         Retirements         Adjustments         Transfers           \$         850         \$         -         <t< td=""></t<></td></t<>	July 1, 2015         Additions         Retirements         Adjustments         Transfers           \$         850         \$         - <t< td=""></t<>

#### NOTE 7. LONG TERM DEBT OBLIGATIONS

In the governmental-wide and proprietary financial statements, outstanding debt is reported as liabilities.

Changes in Long-Term Debt Liabilities - During the year ended June 30, 2016, the following changes occurred in liabilities reported in long-term debt:

#### Governmental Activities:

		Balance							Balance		Within
		July 1, 2015		Additions		<u>Deletions</u>	1	Restatements	June 30, 2016		One Year
Compensated absences	\$	615,808	\$	-	\$	(9,658)	\$	-	\$ 606,150	\$	404,303
Net pension liability*		5,021,937		1,100,218		-		273166	6,395,321		-
Other post-employment									-		
benefits**	_	1,205,419	_	201,320	_	-	_	-	1,406,739	_	
Total	\$	6,843,164	\$	1,301,538	\$	(9,658)	\$	273,166	\$ 8,408,210	\$	404,303

<sup>\*</sup>See Note 11

In prior years the general fund was used to liquidate compensated absences and claims and judgments.

<sup>\*\*</sup>See Note 8

June 30, 2016

#### Business-type Activities:

	В	alance					Balance	Within
	<u>July</u>	y 1, 2015	<b>Additions</b>	<u>Deletions</u>	<u> </u>	Restatements	June 30, 2016	One Year
Compensated absences	\$	88,576	\$ 2,693	\$ -	\$	-	\$ 91,269	\$ 69,226
Landfill Closure/Postclosure	9	941,831	103,489	-		-	1,045,320	-
Net pension liability*	:	573,013	54,752	-		(273,166)	354,599	-
Other post-employment								
benefits**		148,985	24,882	-		-	173,867	_
Total	\$ 1,	752,405	\$ 185,816	\$ _	\$	(273,166)	\$ 1,665,055	\$ 69,226

<sup>\*</sup>See Note 11

#### **Compensated Absences**

Compensated absences are absences for which employees will be paid for time off earned for time during employment, such as earned vacation and sick leave. It is the County's policy and state law to permit employees to accumulate a limited amount of earned but unused vacation benefits, which will be paid to employees upon separation from County service. Employees are allowed to accumulate and carry over a maximum of two times their annual accumulation of vacation, but no more than 90 days into the new calendar year. There is no restriction on the amount of sick leave that may be accumulated. Upon separation, employees are paid 100 percent of accumulated vacation and 25 percent of accumulated sick leave. The liability associated with governmental fund-type employees is reported in the governmental activities, while the liability associated with proprietary fund-type employees is recorded in the business-type activities/respective proprietary fund.

#### NOTE 8. POSTEMPLOYMENT HEALTHCARE PLAN

Plan Description. The healthcare plan provides for, and Montana State Law (2-18-704) requires local governments to allow employees with at least 5 years of service and who are at least age 50 along with surviving spouses and dependents to stay on the government's health care plan as long as they pay the same premium. Since retirees are usually older than the average age of the plan participants they receive a benefit of lower insurance rates. This benefit is reported as the Other Post-Employment Benefits (OPEB) liability. The above described OPEB plan does not provide a stand-alone financial report.

Funding Policy. The government pays OPEB liability costs on a pay-as-you-go basis. A trust fund for future liabilities has not been established.

<sup>\*\*</sup>See Note 8

June 30, 2016

Funding Status and funding Progress. The funded status of the plan as of June 30, 2016, was as follows:

Actuarial Accrued Liability (AAL)	\$ 2,416,762
Actuarial value of plan assets	\$
Unfunded Actuarial Accrued Liability (UAAL)	\$ <u>2,416,762</u>
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 6,210,993
UAAL as a percentage of covered payroll	38.9%

Annual OPEB Cost and Net OPEB Obligation. The government's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount determined in accordance with the parameter of GASB statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty (30) years. The following table shows the components of the government's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the government's net OPEB obligation.

Annual Required Contribution (ARC)	\$	226,202
Interest on net OPEB obligation		-
Adjustment to ARC	_	<u>-</u>
Annual OPEB cost (expense)	\$	226,202
Contributions made	_	<u>-</u>
Increase in net OPEB obligation		-
Net OPEB obligation - beginning of year	_	1,354,404
Net OPEB obligation - end of year	\$ _	1,580,606

Actuarial Methods and Assumptions. The following actuarial methods and assumptions were used:

	Actuarial Cost
Actuarial cost method	Method
Average age of retirement (based on historical	
data)	62
Discount rate (average anticipated rate)	4.25%
Average salary increase (Consumer Price Index)	2.5%

June 30, 2016

#### Health care cost rate trend (Federal Office of the Actuary)

<u>Year</u>	<u>% Increase</u>
2017	6.5%
2018	6.0%
2019	5.5%
2020	5.0%
2021 and after	4.5%

#### NOTE 9. LANDFILL CLOSURE AND POST-CLOSURE CARE COSTS

State and Federal laws and regulations require that Lincoln County place a final cover on its landfill when it stops accepting waste and perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post-closure care costs will be paid only near or after the date the landfill stops accepting waste, the landfill reports a portion of these closure and post-closure care costs as an operating expense each period. The costs expensed during a period are based on landfill capacity used as of each balance sheet date. The \$1,045,320 reported as landfill closure and post-closure liability at June 30, 2016, represents the cumulative amount reported to date based on the use of 88.04% of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and post-closure care of \$141,979 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure in 2016. The County expects to close the landfill in the year 2022. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County is required by State and Federal laws and regulations to demonstrate financial assurance for the costs of closure and post-closure care costs by April 9, 1996. For the fiscal year ended June 30, 2016, Lincoln County demonstrated its ability to handle closure and post-closure care costs by creating a trust fund. The trust fund cash balance is \$975,189.

#### NOTE 10. INTERFUND RECEIVABLES AND PAYABLES

The composition of interfund balances as of June 30, 2016, was as follows:

	Due to/from other funds:		
<u>Purpose</u>	Receivable Fund	Payable Fund	<u>Amount</u>
Clear negative cash	General- Major Governmental	Fair- Nonmajor	894
balance		Governmental	
Clear negative cash	General- Major Governmental	Emergency Disaster-	107,863
balance		Nonmajor Governmental	
Clear negative cash	General- Major Governmental	Senior Citizen Fund-	1,629
balance		Nonmajor Governmental	
Clear negative cash	General- Major Governmental	Group Health Insurance-	2,722
balance		Major Governmental	
Clear negative cash	General- Major Governmental	SAMHSA- Nonmajor	12,426
balance		Governmental	
Clear negative cash	General- Major Governmental	Homeland Security-	5,769
balance		Nonmajor Governmental	

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Clear negative cash balance	General- Major Governmental	Capital Projects- Nonmajor Governmental	15,540
Clear negative cash balance	General- Major Governmental	Crisis Intervention- Nonmajor Governmental	20,969
Clear negative cash balance	General- Major Governmental	Eureka Grant-Nonmajor Governmental	49,622
Clear negative cash balance	General- Major Governmental	Communication Mountain Tops- Nonmajor Governmental	12,918
			\$ <u>230,352</u>

## **Interfund Transfers**

The following is an analysis of operating transfers in and out during fiscal year 2016:

<u>Purpose</u>	Receivable Fund	Payable Fund	<u>Amount</u>
Indirect Allocation Plan	General- Major Governmental	Road- Major Governmental	495,199
Indirect Allocation Plan	General- Major Governmental	Public Safety/Law Enforcement-Major Governmental	485,855
Residual equity transfer	General- Major Governmental	Disaster/flood-Nonmajor Governmental	794
Administration fees	General- Major Governmental	Asbestos- Major Governmental	23,305
Indirect Allocation Plan	General- Major Governmental	Solid Waste-Major Proprietary	330,462
Health Care Cost Allocation	Road- Major Governmental	Group Health Insurance- Major Governmental	267,825
Health Care Cost Allocation	Noxious Weed- Non Major Governmental	Group Health Insurance Major Governmental	11,060
Health Care Cost Allocation	Noxious Weed Revolving- Non Major Governmental	Group Health Insurance Major Governmental	5,527
Health Care Cost Allocation	Fair-Nonmajor Governmental	Group Health Insurance Major Governmental	3,305
Health Care Cost Allocation	Airport- Non Major Governmental	Group Health Insurance Major Governmental	5,044
Health Care Cost Allocation	District Court- Non Major Governmental	Group Health Insurance Major Governmental	46,064

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Operating transfer	District Court- Non Major Governmental	PILT-Major Governmental*	57,609
Residual equity transfer	County Parks-Troy- Non Major Governmental	Kootenai Falls- Non Major Governmental	12,818
Health Care Cost Allocation	Library- Non Major Governmental	Group Health Insurance Major Governmental	47,365
Health Care Cost Allocation	Planning- Non Major Governmental	Group Health Insurance Major Governmental	11,692
Operating transfer	Public Health- Non Major Governmental	General-major Governmental	26,451
Health Care Cost Allocation	Public Health- Non Major Governmental	Group Health Insurance Major Governmental	1,221
Health Care Cost Allocation	Public Health Preparedness- Non Major Governmental	Group Health Insurance Major Governmental	2,947
Health Care Cost Allocation	Public Safety/Law Enforcement-Major	Group Health Insurance Major Governmental	460,335
Salary contribution	Governmental Public Safety/Law Enforcement-Major	Sheriff Charges- Non Major Governmental	11,195
Operating transfer	Governmental Public Safety/Law Enforcement-Major	PILT-Major Governmental*	200,000
Travel expense reimbursement	Governmental Public Safety/Law Enforcement-Major	Homeland Security- Non Major Governmental	1,938
Health Care Cost Allocation	Governmental Group Health-Major Governmental	Road-Major Governmental	261,849
Health Care Cost Allocation	Group Health-Major Governmental	Noxious Weed-Nonmajor Governmental	10,812
Health Care Cost Allocation	Group Health-Major Governmental	Noxious Weed Revolving- Non Major Governmental	5,405
Health Care Cost Allocation	Group Health-Major Governmental-Major Governmental	Fair- Non Major Governmental	3,232
Health Care Cost Allocation	Group Health-Major Governmental	Airport- Non Major Governmental	5,405
Health Care Cost Allocation	Group Health-Major Governmental	District Court- Non Major Governmental	45,417

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Health Care Cost Allocation	Group Health-Major Governmental	Library- Non Major Governmental	46,975
Health Care Cost Allocation	Group Health-Major Governmental	County Planning- Non Major Governmental	10,248
Health Care Cost Allocation	Group Health-Major Governmental	Public Health Preparedness- Non Major Governmental	5,386
Health Care Cost Allocation	Group Health-Major Governmental	Public Health- Non Major Governmental	450,164
Health Care Cost Allocation	Group Health-Major Governmental	Permissive- Non Major Governmental	888,622
Health Care Cost Allocation	Group Health-Major Governmental	Junk Vehicle-Nonmajor Governmental	1,347
Health Care Cost Allocation	Group Health-Major Governmental	Crime Victims- Non Major Governmental	9,724
Health Care Cost Allocation	Group Health-Major Governmental	SAMHSA- Non Major Governmental	15,159
Health Care Cost Allocation	Group Health-Major Governmental	Asbestos-Major Governmental	35,146
Health Care Cost Allocation	Group Health-Major Governmental	Solid Waste-Major Proprietary	136,085
Operating transfer	Lincoln Co Fire- Non Major Governmental	PILT-Major Governmental*	1,000
Health Care Cost Allocation	Junk Vehicle-Nonmajor Governmental	Group Health Insurance Major Governmental	1,378
Health Care Cost Allocation	Crime Victims Assistance- Non Major Governmental	Group Health Insurance - Major Governmental	9,946
Health Care Cost Allocation	SAMHSA-Nonmajor Governmental	Group Health Insurance - Major Governmental	15,507
Health Care Cost Allocation	EMPG Grant- Non Major Governmental	Group Health Insurance - Major Governmental	774
Operating transfer	ISTEA- Non Major Governmental	PILT-Major Governmental*	100,379
Health Care Cost Allocation	Asbestos-Major Governmental	Group Health Insurance - Major Governmental	3,678
Construction	Airport Construction- Non Major Governmental	PILT-Major Governmental*	40,100

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Health Care Cost Allocation

Solid Waste- Major Proprietary Group Health Insurance Major Governmental 140,547

\$<u>4,752,296</u>

\*The PILT fund is combined with the General fund for financial statement reporting purposes according to GASB 54.

#### NOTE 11. NET PENSION LIABILITY

#### **Plan Descriptions**

#### **PERS**

The PERS-Defined Benefit Retirement Plan (DBRP), administered by the Montana Public Employee Retirement Administration (MPERA), is a multiple-employer, cost-sharing plan established July 1, 1945, and governed by Title 19, chapters 2 & 3, Montana Code Annotated (MCA). This plan covers the State, local governments, certain employees of the Montana University System, and school districts.

All new members are initially members of the PERS-DBRP and have a 12-month window during which they may choose to remain in the PERS-DBRP or join the PERS-DCRP by filing an irrevocable election. Members may not be members of both the *defined contribution* and *defined benefit* retirement plans. For members that choose to join the PERS-DCRP, a percentage of the employer contributions will be used to pay down the liability of the PERS-DBRP.

The PERS-DBRP provides retirement, disability, and death benefits to plan members and their beneficiaries. Benefits are established by state law and can only be amended by the Legislature. Benefits are based on eligibility, years of service, and highest average compensation. Member rights are vested after five years of service.

#### SRS

The Sheriffs' Retirement System (SRS), administered by the Montana Public Employee Retirement Administration (MPERA), is a multiple-employer, cost-sharing defined benefit plan established July 1, 1974, and governed by Title 19, chapters 2 & 7, MCA. This plan provides retirement benefits to all Department of Justice criminal and gambling investigators hired after July 1, 1993, all detention officers hired after July 1, 2005, and to all Montana sheriffs. Benefits are established by state law and can only be amended by the Legislature. The SRS provides retirement, disability and death benefits to plan members and their beneficiaries. Benefits are based on eligibility, years of service and highest average compensation. Member rights are vested after five years of service.

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#### **Summary of Benefits**

#### PERS

Member's highest average compensation (HAC)

Hired prior to July 1, 2011 - highest average compensation during any consecutive 36 months; Hired on or after July 1, 2011 - highest average compensation during any consecutive 60 months; Hired on or after July 1, 2013 - 110% annual cap on compensation considered as part of a member's highest average compensation.

Eligibility for benefit Service retirement:

Hired prior to July 1, 2011: Age 60, 5 years of membership service;

Age 65, regardless of membership service; or Any age, 30 years of membership

service.

Hired on or after July 1, 2011: Age 65, 5 years of membership service;

Age 70, regardless of membership service.

Early retirement, actuarially reduced:

Hired prior to July 1, 2011: Age 50, 5 years of membership service; or

Any age, 25 years of membership service.

Hired on or after July 1, 2011: Age 55, 5 years of membership service.

Vesting 5 years of membership service

Member's highest average compensation (HAC)

- Hired prior to July 1, 2011- highest average compensation during any consecutive 36 months;
- Hired on or after July 1, 2011-highest average compensation during any consecutive 60 months;

## Compensation Cap

• Hired on or after July 1, 2013-110% annual cap on compensation considered as a part of a member's highest average compensation.

#### Monthly benefit formula

Members hired prior to July 1, 2011:

- Less than 25 years of membership service: 1.785% of HAC per year of service credit;
- 25 years of membership service or more: 2% of HAC per year of service credit.

June 30, 2016

Members hired on or after July 1, 2011:

- Less than 10 years of membership service: 1.5% of HAC per year of service credit;
- 10 years or more, but less than 30 years of membership service: 1.785% of HAC per year of service credit;
- 30 years or more of membership service: 2% of HAC per year of service credit.

#### Guaranteed Annual Benefit Adjustment (GABA)

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage (provided below) each January, **inclusive** of other adjustments to the member's benefit.

- 3% for members hired **prior** to July 1, 2007
- 1.5% for members hired between July 1, 2007 and June 30, 2013
- Members hired on or after July 1, 2013:
  - 1.5% for each year PERS is funded at or above 90%;
  - 1.5% is reduced by 0.1% for each 2% PERS is funded below 90%; and
  - 0% whenever the amortization period for PERS is 40 years or more.

## <u>SRS</u>

## Eligibility for benefit

20 years of membership service, regardless of age.

#### Other Retirement Option

Age 50, 5 years of membership service. This benefit is the actuarial equivalent of the service benefit.

#### **Vesting**

5 years of membership service

## Member's highest average compensation (HAC)

Hired prior to July 1, 2011 - highest average compensation during any consecutive 36 months; Hired on or after July 1, 2011 – highest average compensation during any consecutive 60 months.

#### **Compensation Cap**

Hired on or after July 1, 2013 – 110% annual cap on compensation considered as a part of a highest average compensation.

June 30, 2016

#### Monthly benefit formula

2.5% of HAC per year of service

## Guaranteed Annual Benefit Adjustment (GABA)

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage (provided below) each January, inclusive of all other adjustments to the benefit.

- 3% for members hired **prior to** July 1, 2007
- 1.5% for members hired **on or after** July 1, 2007

#### **Overview of Contributions**

#### **PERS**

- 1. Rates are specified by state law for periodic employer and employee contributions.
  - a. The State legislature has the authority to establish and amend contribution rates to the plan.
- 2. Member contributions to the system:
  - a. Plan members are required to contribute 7.90% of member's compensation. Contributions are deducted from each member's salary and remitted by participating employers.
  - b. The 7.90% member contributions is temporary and will be decreased to 6.9% on January 1 following actuary valuation results that show the amortization period has dropped below 25 years and would remain below 25 years following the reduction of both the additional employer and additional member contribution rates.
- 3. Employer contributions to the system:
  - a. Local government entities are required to contribution 8.17% of members' compensation.
  - b. School district employers contributed 7.90% of members' compensation.
  - c. Following the 2013 Legislative Session, PERS-employer contributions were temporarily increased. Effective July 1, 2013, employer contributions increased 1.0%. Beginning July 1, 2014, employer contributions will increase an additional 0.1% a year over 10 years, through 2024. The employer additional contributions including the 0.27% added in 2007 and 2009, terminates on January 1 following actuary valuation results that show the amortization period of the PERS-DBRP has dropped below 25 years and would remain below 25 years following the reductions of both the additional employer and member contributions rates.
  - d. Effective July 1, 2013, the additional employer contributions for DCRP is allocated to the defined benefit plan's Plan Choice Rate unfunded liability. The portion of the employer contributions allocated to the PCR are included in the employers reporting. The PCR was paid off effective March 2016 and the contributions previously directed to the PCR are now directed to member accounts.

June 30, 2016

- e. Effective July 1, 2013, employers are required to make contributions on working retirees' compensation. Member contributions for working retirees are not required.
- 4. Non Employer Contributions
  - a. Special Funding
    - i. The State contributes 0.1% of members' compensation on behalf of local government entities.
    - ii. The State contributes 0.37% of members' compensation on behalf of school district entities.
  - b. Not Special Funding
    - i. The State contributes a portion of Coal Severance Tax income and earnings from the Coal Trust Permanent Trust fund.

#### SRS

Rates are specified by state law for periodic member and employer contributions and are a member's compensation. Contributions are deducted from each member's salary and employers. The State legislature has the authority to establish and amend contribution rates to and employer contribution rates are shown in the table below.

Fiscal		
<b>Year</b>	<b>Member</b>	<b>Employer</b>
2010-2016	9.245%	10.115%
2008-2009	9.245%	9.825%
1998-2007	9.245%	9.535%

#### **Stand-Alone Statements**

The PERS and SRS stand-alone financial statements, actuarial valuations and experience studies can be found online at http://mpera.mt.gov/annualReports.shtml and http://mpera.mt.gov/actuarialValuations.asp

#### **Net Pension Liability**

In accordance with GASB Statement 68, Accounting and Financial Reporting for Pensions, employers are required to recognize and report certain amounts associated with their participation in the Public Employees' Retirement System(PERS) and Sheriffs' Retirement System (SRS) Statement 68 became effective June 30, 2016 and includes requirements to record and report their proportionate share of the collective Net Pension Liability, Pension Expense, Deferred Inflows and Deferred Outflows of resources associated with pensions. In accordance with Statement 68, the System has a special funding situation in which the State of Montana is legally responsible for making contributions directly to PERS that are used to provide pension benefits to the retired members. Due to the existence of a special funding situation, employers are also required to report the portion of the State of Montana's proportionate share of the collective Net Pension Liability that is associated with the employer.

June 30, 2016

The State of Montana also has a funding situation that is not Special Funding whereby the State General Fund provides contributions from the Coal Severance Tax and interest to PERS. All employers are required to report the portion of Coal Tax Severance Tax and interest attributable to the employer. The following table displays the amounts and the percentages of Net Pension Liability for the fiscal years ended June 30, 2016 and June 30, 2015 (reporting dates).

	PERS NPL as of 6/30/15	PERS NPL as of 6/30/16	Percent of Collective NPL	SRS NPL as of 6/30/15	SRS NPL as of 6/30/16	Percent of Collective NPL	Total NPL as of 6/30/15	Total NPL as of 6/30/16	Percent of Collective NPL
Employer Proportionate Share	\$ 4,701,584 \$	4,861,437	0.347774% \$	893,366 \$	1,888,483	1.959030% \$	5,594,950 \$	6,749,920	2.3068%
State of Montana Proportionate Share associated with Employer	57,413	59,715	0.004272%	-	-	0.0000%	57,413	59,715	0.0043%
Total	\$ 4,758,997 \$	4,921,152	0.352046% \$	893,366 \$	1,888,483	1.959030% \$	5,652,363 \$	6,809,635	2.3111%

At June 30, 2016, the employer recorded a liability of \$6,749,920 for its proportionate share of the Net Pension Liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The employer's proportion of the net pension liability was based on the employer's contributions received by PERS, SRS, during the measurement period July 1, 2014, through June 30, 2015, relative to the total employer contributions received from all of PERS and SRS participating employers. At June 30, 2016, the employer's proportion was 2.3068 percent.

Changes in actuarial assumptions and methods:

#### PFRS

There were no changes in assumptions or other inputs that affected the measurement of the Total Pension Liability for PERS.

#### SRS

Because the beginning and ending values are based on the same actuarial valuation and there were no significant events, no liability gains or losses due to experience are reported this year. The plan did report a change in assumption because there was an increase in the discount rate resulting in a decrease in the Liability There were no other changes in assumptions or other inputs that affected the measurement of the Total Pension Liability.

Changes in benefit terms: There have been no changes in benefit terms since the previous measurement date.

Changes in proportionate share: Between the measurement date of the collective NPL and the employer's reporting date, there were some changes in proportion that may have an effect on the employer's proportionate share of the collective NPL.

June 30, 2016

## Pension Expense as of 6/30/16

		PERS	SRS	Total
Employer Proportionate Share	\$	195,606 \$	108,000	\$ 303,606
State of Montana Proportionate Share associated with the Employer		3,711	-	3,711
Total	\$_	199,317 \$	108,000	\$ 307,317

At June 30, 2016, the employer recognized a Pension Expense of \$307,317 for its proportionate share of the pension expense. The employer also recognized grant revenue of \$3,711 for the support provided by the State of Montana for its proportionate share of the pension expense that is associated with the employer.

## Recognition of Beginning Deferred Outflow

At June 30, 2016, the employer recognized a beginning deferred outflow of resources for the employers FY 2015 contributions of \$479,708.

#### **Deferred Inflows and Outflows**

At June 30, 2016, the employer reported its proportionate share of PERS and SRS deferred outflows of resources and deferred inflows of resources related to PERS and SRS from the following sources:

June 30, 2016

	PERS	PERS	SRS	SRS	Total	Total
	Deferred	Deferred	Deferred	Deferred	Deferred	Deferred
	Outflows of	Inflows of	Outflows	Inflows of	Outflows of	Inflows of
	Resources	Resources	Resources	Resources	Resources	Resources
Differences between						
expected and actual	\$ - \$	29,412 \$	- :	\$ 3,183 \$	- \$	32,595
economic experience						
Changes in actuarial			702,936	693,249	702,936	693,249
assumptions	-	-	702,930	093,249	702,930	093,249
Difference between						
projected and actual	-	411,572	-	129,339	-	540,911
investment earnings						
5100						
Difference between						
actual and expected	-	-	-	-	-	-
contributions						
Changes in proportion	-	362,830	-	160,128	-	522,958
*Contributions paid						
subsequent to the	337,241	_	146,916	_	484,157	_
measurement date - FY	337,211		110,510		101,137	
2016 Contributions						
				-		
Total	\$ 337,241 \$	803,814 \$	849,852	\$ 985,899 \$	1,187,093 \$	1,789,713

<sup>\*</sup>Amounts reported as deferred outflows of resources related to pensions resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

June 30, 2016

#### **Deferred Inflows and Outflows**

PERS: Year ended June 30:		Deferred Outflows of Resources	Deferred Inflows of Resources	Amount recognized in Pension Expense as an increase or (decrease) to Pension Expense
2017	\$	- \$	304,786	\$ (304,786)
2018	\$	- \$	304,786	\$ (304,786)
2019	\$	- \$	301,285	\$ (301,285)
2020	\$	- \$	(107,042)	\$ 107,042
2021	\$	- \$	-	\$ -
Thereafter	_\$	- \$		\$ <u>-</u>

SRS: Year ended June 30:	Deferred Outflows of Resources	Deferred Inflows of Resources	Amount recognized in Pension Expense as an increase or (decrease) to Pension Expense
2017	\$ - \$	85,517	\$ (85,517)
2018	\$ - \$	85,517	\$ (85,517)
2019	\$ - \$	85,517	\$ (85,517)
2020	\$ - \$	(4,314)	\$ 4,314
2021	\$ - \$	30,725	\$ (30,725)
Thereafter	\$ - \$		\$ <u>-</u> _

#### **Actuarial Assumptions**

#### PERS and SRS

The Total Pension Liability(TPL) used to calculate the NPL was determined by an actuarial valuation as of June 30, 2014, with update procedures to roll forward the TPL to June 30, 2015. There were several significant assumptions and other inputs used to measure the Total Pension Liability. The actuarial assumptions used in the June 30, 2015 valuation were based on the results of the last actuarial experience study, dated June 2010 for the six year period July 1, 2003 to June 30, 2009. Among those assumptions were the following:

•	General Wage Growth*	4.00%
•	*includes Inflation at	3.00%
•	Merit Increases	0% to 6%
•	Investment Return	7.75%
•	Admin Expense as a % of Payroll	.27%.

Postretirement Benefit Increases

## **Guaranteed Annual Benefit Adjustment(GABA)**

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage each January, Inclusive of other adjustments to the member's benefit.

- 3% for members hired prior to July 1, 2007
- 1.5% for members hired between July 1, 2007 and June 30, 2014
- Member hired on or after July 1, 2013:
  - 1.5% for each year PERS is funded at or above 90%;

June 30, 2016

- 1.5% is reduced by 0.1% for each 2% PERS is funded below 90%; and
- 0% whenever the amortization period for PERS is 40 years or more.
- Mortality assumptions among contributing members, terminated vested members, service retired members and beneficiaries based on RP 2000 Combined Employee and Annuitant Mortality Tables projected to 2015 with scale AA.
- Mortality assumptions among Disabled Retirees are based on RP 2000 Combined Employee and Annuitant Mortality Tables with no projections. No future mortality improvement is assumed.

#### **PERS**

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage (provided below) each January, inclusive of other adjustments to the member's benefit.

#### SRS

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage each January, inclusive of other adjustments to the member's benefit.

## **Discount Rate**

#### PERS and SRS

The discount rate used to measure the Total Pension Liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions from participating plan members, employers, and non-employer contributing entities will be made based on the Board's funding policy, which establishes the contractually required rates under Montana Code Annotated.

For PERS the State contributes 0.1% of salaries for local governments and 0.37% for school districts. In addition, the State contributes coal severance tax and interest money from the general fund. The interest is contributed monthly and the severance tax is contributed quarterly. Based on those assumptions, the System's fiduciary net position was projected to be adequate to make all the projected future benefit payments of current plan members through the year 2123. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability. No municipal bond rate was incorporated in the discount rate.

#### **Target Allocations**

PERS and SRS

Asset Class	Target Asset Allocation	Long-Term Expected Real Rate
		of Return
Cash Equivalents	2.00%	-0.25%
Domestic Equity	36.00%	4.55%
Foreign Equity	18.00%	6.10%
Fixed Income	24.00%	1.25%
Private Equity	12.00%	8.00%
Real Estate	8.00%	4.25%
Total	<u>100.00%</u>	

June 30, 2016

The long-term expected return on pension plan assets is reviewed as part of the regular experience studies prepared for the System. The most recent analysis, performed for the period covering fiscal years 2003 through 2009, is outlined in a report dated June 2010, which is located on the MPERA website. Several factors are considered in evaluating the long-term rate of return assumption including rates of return adopted by similar public sector systems, and by using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. Best estimates are presented as the arithmetic real rates of return for each major asset class included in the System's target asset allocation as of June 30, 2015, is summarized in the above table.

#### **Sensitivity Analysis**

		1.0% Decrease Curre		Current	1.0% Increase
	_	-6.75%		Discount Rate	-8.75%
PERS	\$	7,495,284	\$	4,861,437	\$ 2,637,214
SRS	\$	3,032,777	\$	1,888,483	\$ 950,439

In accordance with GASB 68 regarding the disclosure of the sensitivity of the Net Pension Liability to changes in the discount rate, the above table presents the Net Pension Liability calculated using the discount rate of 7.75%, as well as what the Net Pension Liability would be if it were calculated using a discount rate that is 1.00% lower (6.75%) or 1.00% higher (8.75%) than the current rate.

#### **Summary of Significant Accounting Policies**

The Montana Public Employee Retirement Administration (MPERA (for PERS and SRS)) prepares its financial statements using the accrual basis of accounting. For the purposes of measuring the Net Pension Liability, deferred inflows of resources and deferred outflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from fiduciary net position have been determined on the same accrual basis as they are reported by MPERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. MPERA adhere to all applicable Governmental Accounting Standards Board (GASB) statements

June 30, 2016

#### NOTE 12. FUND BALANCE CLASSIFICATION POLICIES AND PROCEDURES

Governmental Fund equity is classified as fund balance. The County, categorizes fund balance of the governmental funds into the following categories:

<u>Restricted</u> - constraint is externally imposed by a third party, State Constitution, or enabling legislation.

<u>Committed</u> – constraint is internally imposed by the formal action of the board. This is the government's highest level of decision making authority and a formal action is required to establish, modify, or rescind the fund balance commitment.

<u>Unassigned</u> – negative bund balance in all funds, or fund balance with no constraints in the General Fund.

The government considers restricted amounts to have been spent first when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available.

The government considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### **Restricted Fund Balance**

Restricted Fully Dalance		
Major Fund	<u>Amount</u>	Purpose of Restriction
Road	\$15,547,810	Road repairs and maintenance
Public Safety / Law Enforcement	506,938	Law enforcement services
Asbestos Research Program	29,386	Asbestos Mitigation
All Other Aggregate:		
	8,112	Animal Control
	58,738	Culture and recreation services and supplies
	427,950	Economic Development
	278,427	Fire-wise program services and supplies
	175,915	General government administration and
		services
	469,062	Law Enforcement services
	69,544	Miscellaneous
	56,700	Parks and recreation services
	65,619	Public health services and supplies
	26,418	Social and economic services and travel
	62,972	Weed control service and supplies
	21,231	Airport construction
	93,317	Infrastructure
	40,359	Repairs and maintenance services
	\$ <u>17,938,498</u>	

June 30, 2016

#### **Committed Fund Balance**

Amount Purpose of Commitment

All Other Aggregate:

\$ 120,296 Construction and asset purchases

## NOTE 13. DEFICIT FUND BALANCES/NET POSITION

Fund Name	<u>Amount</u>	Reason for Deficit	How Deficit will be Eliminated				
Emergency Disaster	\$ 107,820	Due to other funds larger than cash balance	An emergency 2 mills was instituted and transfer from General fund if needed.				
Senior Citizens	\$ 129	Due to other funds	Transfer from General fund				
Group Health Insurance	\$ 2,772	Due to other funds	Transfer from General fund				
Homeland Security	\$ 6,846	Due to other funds and accrued payroll	Transfer from General fund				
Eureka Grant	\$ <u>49,622</u>	Due to other funds	Transfer from General fund				
	\$ <u>167,189</u>						

#### NOTE 14. RESTATEMENTS

During the current fiscal year, the following adjustments relating to prior years' transactions were made to fund balance and net position.

<u>Fund</u>	<u>Amount</u>	Reason for Adjustment
Solid Waste	\$273,166	Change in GASB 68 allocation
Solid Waste	(1,467)	Depreciation adjustment
Public Safety/Law	(20,498)	Prior year due from other
Enforcement		governments
County Planning Board	18,719	Prior year due from other
		governments
General	127,000	To book prior year loan to the
		Port Authority
Governmental Activities	(59,027)	Capital asset adjustment
Governmental Activities	(273,166)	Change is GASB 68 allocation
	\$ 64,727	

#### NOTE 15. SERVICES PROVIDED TO OTHER GOVERNMENTS

Lincoln County provides various financial services to other governmental entities located within the County. The County serves as the billing agent, cashier and treasurer for tax and assessment collections for various taxing jurisdictions. The County also serves as a bank for such agencies as school districts, irrigation districts, rural fire districts, and other special purpose districts. The funds collected and held by the County for other entities are accounted for in agency funds. Funds collected for incorporated cities and towns are periodically remitted to those entities by the County Treasurer. The County has not recorded any service charges for the services it provides other governmental entities.

June 30, 2016

#### NOTE 16. RISK MANAGEMENT

The County faces considerable number of risks of loss, including (a) damage to and loss of property and contents, (b) employee torts, (c) professional liability, i.e., errors and omissions, (d) environmental damage, (e) workers' compensation, i.e., employee injuries, and (f) medical insurance costs of employees. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **Insurance Polices:**

Commercial policies transferring all risks of loss, except for relatively small deductible amounts are purchased for property and content damage, employees' torts, and professional liabilities. Employee medical insurance is provided for by a commercial carrier. And, given the lack of coverage available, the County has no coverage for potential losses from environmental damages.

#### **Insurance Pools:**

County has joined with other Montana counties to form a self-insurance pool offering workers' compensation coverage. This pool, named the Montana Association of Counties Workers' Compensation Trust, has entered into an agreement with a private management firm to provide claim administrative services. The Trust has also entered into an agreement with the Montana Association of Counties to provide general administrative services. The Counties do not exercise specific control over the budgeting and financing of the Trust's activities.

Separate audited financial statements are available from the Montana Association of Counties Workers' Compensation Trust.

The County has joined with 28 other Montana Counties to form a self-insurance pool offering liability and general insurance coverage. This pool, named the Montana Association of Counties Joint Powers Insurance Authority Trust, provides for property, liability, public officials errors and omissions, and crime coverage in the amount of \$50,000 each. The Trust also provides for additional coverage for the above areas through excess insurance lines for varying amounts. The Trust has entered into an agreement with a private insurance agency to provide claim administrative services. The Trust has also entered into an agreement with the Montana Association of Counties to provide general administrative services. The counties do not exercise control over the budgeting and financing of the Trust's activities.

Separate audited financial statements are available from the Montana Association of Counties Joint Powers Insurance Trust.

June 30, 2016

## NOTE 17. PENDING LITIGATION

The following is a list of litigation pending against the County and the amount of damages claimed by the Plaintiff. The County Attorney has made no evaluation as to the outcome of each case.

	Damages	Potential
Case	Requested	of Loss
Harry Richards and Billy Budd Sullivan v. Lincoln	Unknown	Unknown
County et al		
Davenport v. Lincoln County, Lincoln County Sheriff	\$547,547.92	Unknown
and Sheriff Roby Bowe		
Estate of Robert Stalie v. Lincoln County Sheriff's	Unknown	Unknown
Office et al		

# REQUIRED SUPPLEMENTAL INFORMATION

		General								
	_	BUDGETED AMOUNTS				ACTUAL AMOUNTS (BUDGETARY		VARIANCE WITH FINAL		
	-	ORIGINAL		FINAL		BASIS) See Note A		BUDGET		
RESOURCES (INFLOWS):				<del></del>						
Taxes and assessments	\$	242,479	\$	242,479	\$	245,781	\$	3,302		
Licenses and permits		19,000		19,000		25,400		6,400		
Intergovernmental		639,160		639,160		667,249		28,089		
Charges for services		179,189		179,189		224,177		44,988		
Fines and forfeitures		88,640		88,640		102,756		14,116		
Miscellaneous		37,930		37,930		78,553		40,623		
Investment earnings		20,000		20,000		53,457		33,457		
Amounts available for appropriation	\$	1,226,398	\$	1,226,398	\$	1,397,373	\$	170,975		
CHARGES TO APPROPRIATIONS (OUTFLOWS):										
General government	\$	2,809,453	\$	2,809,453	\$	2,695,112	\$	114,341		
Public safety		234,512		234,512		130,273		104,239		
Public works		31,000		31,000		28,859		2,141		
Public health		318,427		318,427		296,024		22,403		
Social and economic services		2,500		2,500		2,255		245		
Total charges to appropriations	\$	3,395,892	\$	3,395,892	\$	3,152,523	\$	243,369		
OTHER FINANCING SOURCES (USES)										
Transfers in	\$	1,502,703	\$	1,502,703	\$	1,335,615	\$	(167,088)		
Transfers out		-		-		(26,451)		(26,451)		
Total other financing sources (uses)	\$	1,502,703	\$	1,502,703	\$	1,309,164	\$	(193,539)		
Net change in fund balance					\$	(445,986)				
Fund balance - beginning of the year					\$	1,437,063				
Fund balance - end of the year					\$	991,077				

				1	Road	d	
	_	BUDGETED AMOUNTS				ACTUAL AMOUNTS (BUDGETARY	VARIANCE WITH FINAL
	_	<u>ORIGINAL</u>		<u>FINAL</u>		BASIS) See Note A	<b>BUDGET</b>
RESOURCES (INFLOWS):							
Taxes and assessments	\$	600,000	\$	600,000	\$	722,960	\$ 122,960
Intergovernmental		2,745,251		2,745,251		2,709,262	(35,989)
Charges for services		305,000		305,000		111,758	(193,242)
Miscellaneous		7,523		7,523		25,560	18,037
Investment earnings	_	140,000		140,000		208,993	68,993
Amounts available for appropriation	\$ _	3,797,774	\$	3,797,774	\$	3,778,533	\$ (19,241)
CHARGES TO APPROPRIATIONS (OUTFLOWS):							
Public works	\$	3,220,018	\$	3,220,018	\$	2,895,665	324,353
Miscellaneous		731,935		731,935		-	731,935
Capital outlay		195,000		195,000		-	195,000
Total charges to appropriations	\$	4,146,953	\$	4,146,953	\$	2,898,526	\$ 1,248,427
OTHER FINANCING SOURCES (USES)							
Transfers in	\$	244,398	\$	244,398	\$	267,825	\$ 23,427
Transfers out		(261,849)		(261,849)		(757,048)	(495,199)
Total other financing sources (uses)	\$	(17,451)	\$	(17,451)	\$	(489,223)	\$ (471,772)
Net change in fund balance					\$	390,784	
Fund balance - beginning of the year					\$	15,157,026	
Fund balance - end of the year					\$	15,547,810	

		Public Safety/Law Enforcement								
	•					ACTUAL				
		BUDGETED AMOUNTS				AMOUNTS (BUDGETARY	VARIANCE WITH FINAL			
	•	ORIGINAL		FINAL		BASIS) See Note A		BUDGET		
RESOURCES (INFLOWS):										
Taxes and assessments	\$	2,255,655	\$	2,255,655	\$	2,255,760	\$	105		
Intergovernmental		316,026		316,026		352,378		36,352		
Charges for services		227,700		227,700		294,564		66,864		
Miscellaneous		5,000		5,000		7,706		2,706		
Investment earnings		-		-		24		24		
Amounts available for appropriation	\$	2,804,381	\$	2,804,381	\$	2,910,432	\$	106,051		
CHARGES TO APPROPRIATIONS (OUTFLOWS):										
Public safety	\$	2,637,281	\$	2,637,281	\$	2,579,682	\$	57,599		
Miscellaneous		469,966		469,966		-		469,966		
Capital outlay		85,000		85,000		71,111		13,889		
Total charges to appropriations	\$	3,192,247	\$	3,192,247	\$	2,650,793	\$	541,454		
OTHER FINANCING SOURCES (USES)										
Transfers in	\$	635,615	\$	635,615	\$	673,468	\$	37,853		
Transfers out		(450,164)		(450,164)		(936,019)		(485,855)		
Total other financing sources (uses)	\$	185,451	\$	185,451	\$	(262,551)	\$	(448,002)		
Net change in fund balance					\$	(2,912)				
Fund balance - beginning of the year					\$	530,348				
Restatements						(20,498)				
Fund balance - beginning of the year - restated					\$	509,850				
Fund balance - end of the year					\$	506,938				

		Group Health Insurance									
	-	BUDGETED AMOUNTS			ACTUAL AMOUNTS (BUDGETARY			VARIANCE WITH FINAL			
		ORIGINAL		FINAL		BASIS) See Note A		BUDGET			
RESOURCES (INFLOWS):											
Taxes and assessments	\$	19	\$	19	\$	19	\$	-			
Amounts available for appropriation	\$	19	\$	19	\$	19	\$				
CHARGES TO APPROPRIATIONS (OUTFLOWS):											
General government	\$	453,486	\$	453,486	\$	417,601	\$	35,885			
Public safety		486,246		486,246		483,609		2,637			
Public works		420,901		420,901		412,322		8,579			
Public health		80,396		80,396		61,717		18,679			
Culture and recreation		50,207		50,207		54,947		(4,740)			
Total charges to appropriations	\$	1,491,236	\$ _	1,491,236	\$	1,430,196	\$	61,040			
OTHER FINANCING SOURCES (USES)											
Transfers in	\$	1,931,303	\$	1,931,303	\$	1,930,976	\$	(327)			
Transfers out		(970,374)		(970,374)		(1,034,215)		(63,841)			
Total other financing sources (uses)	\$	960,929	\$	960,929	\$	896,761	\$	(64,168)			
Net change in fund balance					\$	(533,416)					
Fund balance - beginning of the year					\$	530,644					
Fund balance - end of the year					\$	(2,772)					

		Asbestos Resource Program									
	_	BUDGETED AMOUNTS				ACTUAL AMOUNTS (BUDGETARY		VARIANCE WITH FINAL			
	-	ORIGINAL		FINAL		BASIS) See Note A		BUDGET			
RESOURCES (INFLOWS):											
Intergovernmental	\$	428,345	\$	428,345	\$	324,787	\$	(103,558)			
Amounts available for appropriation	\$	428,345	\$	428,345	\$	324,824	\$	(103,521)			
CHARGES TO APPROPRIATIONS (OUTFLOWS):											
Public health	\$	361,254	\$	361,254	\$	270,014	\$	91,240			
Capital outlay		63,640		63,640		· <u>-</u>		63,640			
Total charges to appropriations	\$	424,894	\$	424,894	\$	270,014	\$	154,880			
OTHER FINANCING SOURCES (USES)											
Transfers in	\$	32,804	\$	32,804	\$	3,678	\$	(29,126)			
Transfers out		(58,451)		(58,451)		(58,451)		=			
Total other financing sources (uses)	\$	(25,647)	\$	(25,647)	\$	(54,773)	\$	(29,126)			
Net change in fund balance					\$	37					
Fund balance - beginning of the year					\$	29,349					
Fund balance - end of the year					\$	29,386					

#### Lincoln County, Montana Budgetary Comparison Schedule Budget-to-GAAP Reconciliation

## $Note \ A \ - Explanation \ of \ differences \ between \ budgetary \ inflows \ and \ outflows \ and \ GAAP \ Revenues \ and \ Expenditures$

	General	Road	Public Safety/Law Enforcement		Group Health Insurance		Asbestos Resource
Sources/Inflows of resources	General	Koau		Emorcement	Illsurance		Program
Actual amounts (budgetary basis) "available for appropriation" from							
the budgetary comparison schedule	\$ 1,397,373	\$ 3,778,533	\$	2,910,432	\$ 19	\$	324,824
Combined funds (GASBS 54) revenues	694,495						
Total revenues as reported on the statement of revenues, expenditures and changes in fund balances-governmental funds.	\$ 2,091,868	\$ 3,778,533	\$	2,910,432	\$ 19	\$	324,824
Uses/Outflows of resources							
Actual amounts (Budgetary basis) "total charges to appropriations"							
from the budgetary comparison schedule	\$ 3,152,523	\$ 2,898,526	\$	2,650,793	\$ 1,430,196	\$	270,014
Combined funds (GASBS 54) expenditures	207,316						
Total expenditures as reported on the statement of revenues,							
expenditures, and changes in fund balances - governmental funds	\$ 3,359,839	\$ 2,898,526	\$	2,650,793	\$ 1,430,196	\$	270,014

## Lincoln County, Montana REQUIRED SUPPLEMENTAL INFORMATION

## **Schedule of Funding Progress**

## For the Fiscal Year Ended June 30, 2016

		Actuarial				UAAL as a
		Accrued	Unfunded			Percentage
	Actuarial	Liability (AAL)	AAL	Funded	Covered	of Covered
Actuarial	Value of Assets	Unit Credit Cost Method	(UAAL)	Ratio	Payroll	Payroll
Valuation Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/(c)
July 1, 2014	\$ -	\$ 2,201,510	\$ 2,201,510	0%	\$ 6,210,993	35.4%

# Lincoln County, Montana Required Supplementary Information Schedule of Proportionate Share of the Net Pension Liability For the Year Ended June 30, 2016

	PERS <b>2016</b>	PERS 2015	SRS <b>2016</b>	SRS 2015
Employer's proportion of the net pension liability	0.347774%	0.377331%	1.959030%	2.146636%
Employer's proportionate share of the net pension liability				
associated with the Employer	\$ 4,861,437	\$ 4,701,584	\$ 1,888,483	\$ 893,366
State of Montana's proportionate share of the net pension				
liability associated with the Employer	\$ 59,715	\$ 57,413	\$ -	\$ -
Total	\$ 4,921,152	\$ 4,758,997	\$ 1,888,483	\$ 893,366
Employer's covered-employee payroll	\$ 4,058,594	\$ 4,271,379	\$ 1,333,032	\$ 1,388,286
Employer's proportionate share of the net pension liability				
as a percentage of its covered-employee payroll	119.781%	110.072%	141.668%	64.350%
Plan fiduciary net position as a percentage of the total				
pension liability	78.4%	79.9%	75.4%	87.2%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

# Lincoln County, Montana Required Supplementary Information Schedule of Contributions For the Year Ended June 30, 2016

		PERS <b>2016</b>		PERS 2015	SRS <b>2016</b>	SRS 2015
Contractually required contributions	\$	337,241	\$	340,584	\$ 146,916	\$ 135,221
Contributions in relation to the contractually required						
contributions	\$	337,241	\$	340,584	\$ 146,916	\$ 135,221
Contribution deficiency (excess)	\$	-	\$	-	\$ -	\$ -
District's covered-employee payroll	\$ 3	3,948,206	\$ 4	4,058,594	\$ 1,417,485	\$ 133,032
Contributions as a percentage of covered-employee						
payroll		8.542%		8.392%	10.365%	10.144%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

# Lincoln County, Montana Notes to Required Supplementary Information Schedule of Proportionate Share of the Net Pension Liability and Schedule of Contributions For the Year ended June 30, 2016

## Public Employees' Retirement System of Montana(PERS)

## **Changes of Benefit Terms**

The following changes to the plan provision were made as identified:

## 2013 Legislative Changes:

Working Retirees - House Bill 95 - PERS, SRS, and FURS, effective July 1, 2013

- The law requires employer contributions on working retiree compensation.
- Member contributions are not required.
- Working retiree limitations are not impacted. PERS working retirees may still work up to 960 hours a year, without impacting benefits.

Highest Average Compensation (HAC) Cap - House Bill 97, effective July 1, 2013

All PERS members hired on or after July 1, 2013 are subject to a 110% annual cap on compensation considered as part of a member's highest or final average compensation.

All bonuses paid to PERS members on or after July 1, 2013 will not be treated as compensation for retirement purposes.

House Bill 454 - Permanent Injunction Limits Application of the GABA Reduction passed under HB 454

## Guaranteed Annual Benefit Adjustment (GABA) - for PERS

After the member has completed 12 full months of retirement, the member's benefit increases by the applicable percentage (provided below) each January, inclusive of all other adjustments to the member's benefit.

- 3% for members hired **prior to** July 1, 2007
- 1.5% for members hired **on or after** July 1, 2007 and **before** July 1, 2013
- Members hired on or after July 1, 2013
  - a. 1.5% each year PERS is funded at or above 90%;
  - b. 1.5% is reduced by 0.1% for each 2% PERS is funded below 90%; and,
  - c. 0% whenever the amortization period for PERS is 40 years or more.

#### 2015 Legislative Changes:

General Revisions - House Bill 101, effective January 1, 2016

#### Second Retirement Benefit - for PERS

- 1) Applies to PERS members who return to active service on or after January 1, 2016. Members who retire before January 1. 2016, return tp PERS-covered employment, and accumulate less than 2 years of service credit before retiring again:
  - refund of member's contributions from second employment plus regular interest (currently 0.25%);
  - no service credit for second employment;
  - start same benefit amount the month following termination; and
  - GABA starts again in the January immediately following second retirement.
  - 2) For members who retire **before January 1, 2016, return to PERS-covered employment and accumulate two or more years of service credit before retiring again:** 
    - member receives a recalculated retirement benefit based on laws in effect at second retirement; and,
    - GABA starts in the January after receiving recalculated benefit for 12 months.
  - 3) For members who retire on or after January 1, 2016, return to PERS-covered employment and accumulate less than 5 years of service credit before retiring again:
    - refund of member's contributions from second employment plus regular interest (currently 0.25%);
    - no service credit for second employment;
    - start same benefit amount the month following termination; and,
    - GABA starts again in the January immediately following second retirement.
  - 4) For members who retire on or after January 1, 2016, return to PERS-covered employment and accumulate five or more years of service credit before retiring again:
    - member receives same retirement benefit as prior to return to service;
    - member receives second retirement benefit for second period of service based on laws in effect at second retirement; and
    - GABA starts on both benefits in January after member receives original and new benefit for 12 months.

Revise DC Funding Laws - House Bill 107, effective July 1, 2015

## Employer Contributions and the Defined Contribution Plan – for PERS and MUS-RP

The PCR was paid off effective March 2016 and the contributions of 2.37%, .47%, and the 1.0% increase

previously directed to the PCR are now directed to the Defined Contribution or MUS-RP member's account.

#### **Changes in Actuarial Assumptions and Methods**

Method and assumptions used in calculations of actuarially determined contributions

The following addition to the actuarial assumptions was adopted in 2014 based upon implementation of GASB Statement 68:

Admin Expense as % of Payroll	0.27%
-------------------------------	-------

The following changes were adopted in 2013 based on the 2013 Economic Experience study:

General Wage Growth 4.00% Includes inflation at 3.00%

Investment rate of return 7.75 percent, net of pension plan

investment expense, and including

The following Actuarial Assumptions are from the June 2010 Experience Study:

General Wage Growth
Includes inflation at
Merit increase

4.25%
3.00%
0% to 7.3%

Investment rate of return 8.00 percent, net of pension plan

investment expense, and including

Asset valuation method 4-year smoothed market

Actuarial cost method Entry age

Amortization method Level percentage of pay, open

#### **Sheriffs' Retirement System of Montana (SRS)**

#### **Changes of Benefit Terms**

The following changes to the plan provision were made as identified:

#### **2013 Legislative Changes:**

Working Retirees - House Bill 95 - PERS, SRS, and FURS, effective July 1, 2013

- Law requires employer contributions on working retiree compensation.
- Member contributions are not required.
- Working retiree limitations are not impacted. SRS retirees may still work up to 480 hours a without returning to active service.

#### Highest Average Compensation (HAC) Cap - House Bill 97, effective July 1, 2013

- All SRS members hired on or after July 1, 2013 are subject to a 110% annual cap on considered as part of a member's highest or final average compensation.
- All bonuses paid to SRS members on or after July 1, 2013 will not be treated as retirement purposes.

#### **2015 Legislative Changes:** none

#### **Changes in Actuarial Assumptions and Methods**

Method and assumptions used in calculations of actuarially determined contributions

The following change to the actuarial assumptions was adopted in 2015:

SRS Discount rate -	6.86 percent, which is a blend of the			
Used to measure the	assumed long-term expected rate of			
TPL	return of 7.75% on System's investments			
	and a municipal bond index rate of 3.80%.			

The following addition to the actuarial assumptions was adopted in 2014 based upon implementation of GASB Statement 68:

Admin Expense as % of Payroll 0.17%

SRS Discount rate - 7.75 percent, which is the assumed long-Used to measure the term expected rate of return on System's

The following change to the actuarial assumptions was adopted in 2013:

SRS Discount rate -	6.68 percent, which is a blend of the				
Used to measure the	assumed long-term expected rate of return				
TPL	of 7.82% on System's investments and a				
	municipal bond index rate of 4.27%.				

The following changes were adopted in 2013 based on the 2013 Economic Experience study:

General Wage Growth\* 4.00%
\*Includes inflation at 3.00%

Investment rate of return 7.75 percent, net of pension plan

investment expense, and including

The following Actuarial Assumptions are from the June 2010 Experience Study:

General Wage Growth 4.25%
Includes inflation at 3.00%
Merit increase 0% to 7.3%

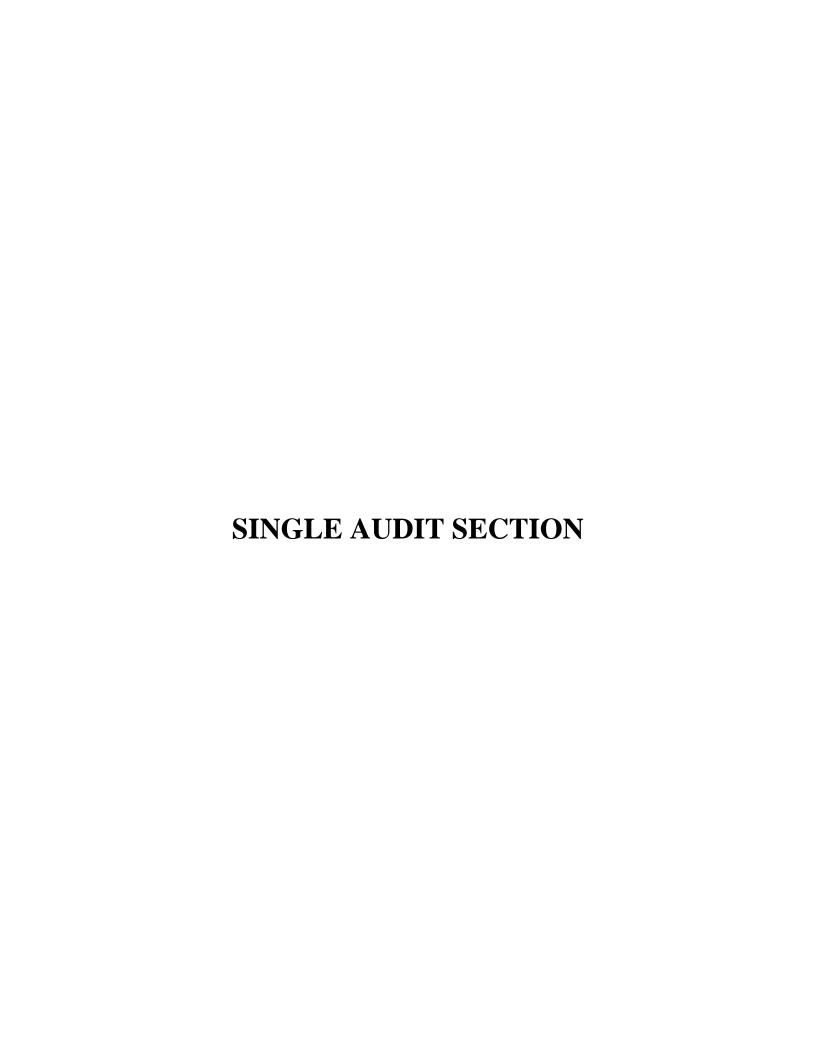
Investment rate of return 8.00 percent, net of pension plan

investment expense, and including

Asset valuation method 4-year smoothed market

Actuarial cost method Entry age

Amortization method Level percentage of pay, open



#### Lincoln County, Montana Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2016

Cluster Title/Federal Grantor/Pass-through Grantor /Program	Federal CFDA Number	Pass-through Grantor Number	E	Federal Expenditures	
Other Programs					
United States Department of Homeland Security					
Passed through Montana Department of Military Affairs					
Emergency Management Performance Grants	97.042	EW-2014-EP-00006	\$	7,607	
Emergency Management Performance Grants	97.042	EMW-2015-EP-00004	·	98,206	
Homeland Security Grant Program	97.067	EMW-2015-SS-00005-S01		119,560	
<b>Total United States Department of Homeland Security</b>			\$	225,373	
United States Department of Justice					
Passed through Montana Board of Crime Control					
Crime Victim Assistance	16.575	15-V01-91797	\$	45,772	
<b>Total United States Department of Justice</b>			\$	45,772	
United States Department of Transportation					
Passed through Montana Department of Transportation					
Highway Planning and Construction	20.205	N/A	\$	105,107	
Direct					
Airport Improvement Program	20.106	N/A		327,910	
Total United States Department of Transportation	20.100	IVA	<b>\$</b>	433,017	
United States Department of Education					
Passed through Montana Department of Health and Human Services					
Preschool Development Grants	84.419	1602PROS0321		69	
Total United States Department of Education	01.117	100211050321	\$	69	
United States Environmental Protection Agency					
Passed through the Montana Department of Environmental Quality					
Air Pollution Controla Program Support	66.001	516005	\$	31,757	
Direct	00.001	210002	Ψ	31,737	
Superfund State, Political Subdivision, and Indian Tribe Site-Specific					
Cooperative Agreements	66.802	N/A		324,787	
<b>Total United States Environmental Protection Agency</b>			\$	356,544	
Department of Health and Human Services					
Direct					
Drug Free Communities Support Program Grants	93.276	5H79SP020426-04		109,914	
Passed through Montana Department of Public Health and Human Services					
Public Health Emergency Preparedness	93.069	15-07-6-11-030-0	\$	19,511	
Hospital Preparedness Program (HPP) and Public Health aEmergency				21.116	
Preparedness (PHEP) Aligned Cooperative Agreements	93.074	16-07-6-11-030-0		21,446	
Immunization Cooperative Agreements	93.268	16-07-4-31-125-0		9,903	
Maternal and Child Health Services Block Grant to the States	93.994	15-07-5-01-027-0		3,293	
Maternal and Child Health Services Block Grant to the States	93.994	16-07-5-01-027-0		13,361	
Total Department of Health and Human Services			\$	177,428	
United States Department of Agriculture					
Passed through Western Montana Area Agency on Aging Region					
Commodity Supplemental Food Program	10.565	15-027-210010-30		11,695	
Passed through Montana Department of Natural Resources and Conservation Cooperative Forestry Assistance	10.664	VFA-16-270		8,098	
1	10.001	10 2/0		0,070	
Passed through Montana Department of Administration Schools and Roads-Grants to States	10.665	N/A		2,487,117	
Passed through Montana Department of Administration					
Schools and Roads-Grants to States	10.665	N/A		101,112	
Total United States Department of Agriculture	10.003	- 1/4 2	s —	2,608,022	
			<i>′</i> =		
Total Other Programs			<b>\$</b>	3,846,225	
<b>Total Federal Financial Assitance</b>			\$	3,846,225	
				=	

#### LINCOLN COUNTY, MONTANA

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 2016

#### Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Lincoln County, Montana, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Uniform Guidance. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in preparation of, the basic financial statements.

### Denning, Downey & Associates, P.C. CERTIFIED PUBLIC ACCOUNTANTS

1740 U.S. Hwy 93 South – P.O. Box 1957 Kalispell, MT 59903-1957

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Lincoln County Libby, Montana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing* Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Lincoln County, Montana, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Lincoln County's basic financial statements and have issued our report thereon dated April 25, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Lincoln County, Montana's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Lincoln County, Montana's internal control. Accordingly, we do not express an opinion on the effectiveness of Lincoln County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Lincoln County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Governmental Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Denning, Downey and associates, CPA's, P.C. April 25, 2017

### Denning, Downey & Associates, P.C. CERTIFIED PUBLIC ACCOUNTANTS

1740 U.S. Hwy 93 South, P.O. Box 1957, Kalispell, MT 59903-1957

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of County Commissioners Lincoln County Libby, Montana

#### Report on Compliance for Each Major Federal Program

We have audited Lincoln County, Montana's, compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of Lincoln County's major federal programs for the year ended June 30, 2016. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Lincoln County, Montana's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S., *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of County's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, Lincoln County, Montana, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

#### **Report on Internal Control Over Compliance**

Management of Lincoln County, Montana is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies as described in the accompanying schedule of findings and questioned costs as item 2016-001 that we consider to be significant deficiencies.

Lincoln County, Montana's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Lincoln County, Montana's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Denning, Downey and associates, CPA's, P.C.

April 25, 2017

#### LINCOLN COUNTY, MONTANA

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Fiscal Year Ended June 30, 2016

#### Section I – Summary of Auditor's Results

#### **Financial Statements**

Type of auditor's report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(s) identified

not considered to be material weaknesses

None reported

Noncompliance material to financial statements

noted?

#### Federal Awards

Internal control over major federal programs:

Material weakness(es) identified? No Significant deficiency(s) identified Yes

Type of auditor's report issued on compliance

for major programs: Unmodified

Any audit findings disclosed that are required

to be reported in accordance with 2 CFR 200.516(a) Yes

#### **Identification of major programs:**

CFDA NumberName of Federal Program or Cluster10.665Schools and Roads –Grants to States20.106Airport Improvement Program

Dollar threshold used to distinguish

between Type A and Type B programs: \$\frac{750,000}{}

Auditee qualified as low-risk auditee?

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

#### **Section II – Financial Statement Findings**

There were no Financial Statement findings or questioned costs reported.

#### Section III - Federal Award Findings and Questioned Costs

2016-002 School and Roads- Grants to States

CFDA Title: Schools and Roads – Grants to States

**CFDA Number: 10.665** 

Federal Agency: United States Department of Agriculture Pass-through Entity: Montana Department of Administration

#### **Condition:**

The County did not allocate the County-Wide School portion of the Secure Rural Schools Title I payment between the funds properly.

#### **Context:**

During the audit of the Secure Rural Schools federal program, a redistribution of the County-wide school allocation between the Transportation, High School Retirement, Elementary retirement, Elementary General, and High School General Funds was completed based on the mill levies within each of those school funds. We noted that the County did not distribute the amount to the funds correctly to these Countywide School Funds.

#### Criteria:

Montana Code Annotated (MCA) 17-3-213(2) governs the allocation of the forest reserve distribution to the school funds based on the mills levied. A proper system of internal controls would ensure that the allocation is in compliance with the MCA.

#### **Effect:**

For the County-wide school funds, the transportation fund was over distributed \$662, the High School Retirement Fund was under distributed \$15,346, the Elementary Retirement was over distributed \$92,226, the Elementary General (Equalization) was under distributed \$47,270, and the High School General (Equalization) was under distributed \$31,514.

#### Cause:

There was an error when calculating the distribution and the wrong mill levy was used.

#### **Recommendation:**

We recommend the County uses the correct mill levy when distributing to the school funds.

## Denning, Downey & Associates, P.C. CERTIFIED PUBLIC ACCOUNTANTS

1740 U.S. Hwy 93 South, P.O. Box 1957, Kalispell, MT 59903-1957

#### REPORT ON PRIOR AUDIT REPORT RECOMMENDATIONS

Board of County Commissioners Lincoln County Libby, Montana

The prior audit report contained two (2) recommendations. The action taken on each recommendation is as follows:

Recommendation
Unallowable Transfer
PILT Loan Receivable

Action Taken Implemented Implemented

Denning, Downey and Associates, CPA's, P.C. April 25, 2017



# Lincoln County Treasurer Lincoln County Superintendent of Schools Nancy Trotter Higgins

<u>lctreasurer@libby.org</u> or <u>lcsupt@libby.org</u>

512 California Avenue Libby, MT 59923 406-283-2400, 2401, 2402, 2404, 2406

**Contact Person**: Nancy Trotter Higgins

The distribution for the Forest Reserves will be corrected. Since the distribution is done in the fiscal year following receipt of the funds, the correction will be done in the same year as the mistake occurred.

Expected Completion Date of Corrective Action Plan: May 15, 2017

#### **CORRECTIVE ACTION PLAN**

FINDING 2016-001: School and Roads: Grants to States. Allocation of the County-Wide School Portion of Title I.

#### Response:

An error was made when the calculation for the distribution of Forest Reserve funds was done to the five county-wide funds. The County Superintendent will make an effort to double check the figures for the distribution of the Forest funds prior to having the distribution done by the treasurer's staff.

#### **STATUS OF PRIOR AUDIT FINDINGS**

FINDING 2015-001: Unallowable transfer

Response: Implemented